

# Annual Monitoring Report 1<sup>st</sup> April 2006 to 31<sup>st</sup> March 2007

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# **Executive Summary**

This is the third Annual Monitoring Report (AMR) of Nuneaton and Bedworth Borough Council, prepared in line with the requirements of the Planning and Compulsory Purchase Act 2004. The findings of the report are summarised in table i and under the following sub-headings:

#### **Contextual Indicators**

 A range of Contextual Indicators on issues including population, housing, health, education, income, employment and deprivation have been provided to give a profile of the Borough today. The purpose of this is to provide baseline information against which changes in the social, economic and environmental makeup of the Borough can be measured over time.

## Local Development Scheme (LDS)

- From June-August 2007 the Council consulted on the Issues and Options of an Area Action Plan for the town centres of Nuneaton and Bedworth. During the same period an Affordable Housing SPD was also consulted on. A final version of the latter document went on to be adopted in September 2007.
- All documents identified in the adopted LDS will be subject to a review early in 2008.

## Employment Land

- Within 2006/07 15245sq metres of land was developed for B1/B2/B8 uses. 1.09 hectares employment land was lost to housing.
- Within the Borough there is currently a total of 125.58 hectares of employment land, most of which takes the form of B8 or a mix of B1, B2 and B8 uses. As of March 2007 development had been completed on 70.45 hectares, was under construction on 5.21 hectares and 49.91 hectares had planning permission or was allocated in the Local Plan.

#### Housing Land

- During 2006/07 there were 308 net residential completions within the Borough. All were located in the urban area and 75% were on Previously Developed Land (PDL). These figures illustrate that the Council continues to successfully direct development to sustainable locations.
- Most residential development (96%) was also built at a density of 30 dwellings per hectare or more, in line with Government guidance in PPS3 and policy H11 of the Local Plan.
- Only 14 affordable dwellings were completed in 2006/07 which at 3.87% of all completions and 5.34% of completions on eligible sites is significantly below the target of 25% outlined in policy H3 of the Local Plan. It is hoped that the publication of an Affordable Housing SPD will help to deliver higher levels of affordable housing in the future.
- It is anticipated that between 1996 and 2011 8127 dwellings will be delivered within the Borough. This is 3252 more dwellings than is identified by the 2004 Regional Spatial Strategy (RSS). Annual housing completions will continue to be monitored closely and the

current position will be reassessed in light of emerging revised housing requirements to be published in a review of the RSS.

## **Transport**

- Of the non-residential completions within 2005/06 33% (2 of 6 sites) complied with the parking standards of the Local Plan.
- 98.3% of all new residential development was located within 30 minutes public transport travelling time of a range of services and facilities. This is a reflection of the Borough's compact nature and the fact that development is being focused within the Borough's urban area.

#### **Local Services**

- During 2006/07 there were no completions of A1 (retail) or A2 (offices) within the Borough. There were 668sq metres of B1a offices completed along with 1081sq metres of D2 leisure. None of this development however was located in the town centres.
- Currently no green spaces in Nuneaton and Bedworth are managed to a Green Flag Award Standard. It is expected that this will be addressed through the development of a Green Space Strategy in 2008.

## Flood Protection and Water Quality

 During the monitoring year one planning permission was granted which was contrary to advice from the Environment Agency.

#### Renewable Energy

• In 2006/07 there were no renewable energy installations installed in the Borough.

Table i. Summary of Output Indicators For Monitoring Year 2005/2006

		Indicator	Local Plan Policy	Target	Output	Para. in Report
	1a	Amount of Floorspace Developed for Employment Use by Type (sq m) B1(a) Ancillary Offices, B1(b) Research & Development, B1(c) Light Industry B2 General Industry B1 Business, B8 Storage/ Warehousing B1 Business, B2 General Industry, B8 Storage/ Warehousing	-	No Target	668 2634 4002 7941	4.2
	1b	Amount of Floorspace developed for Employment by Type, in Employment or Regeneration Areas (sq m) B1 (a), (b), (c) B2, B8	-	No Target	15245 (100%)	4.2
1. Business De	1c	Amount of Floorspace by Employment Type which is on Previously Developed Land (sq m) B1(a) Ancillary Offices, B1(b) Research & Development, B1(c) Light Industry B2 General Industry B1 Business, B8 Storage/ Warehousing B1 Business, B2 General Industry, B8 Storage/ Warehousing	EMP3	61%	268 2634 0 7941	4.2
	1d	Employment Land Available by Type (Ha) B1(a) Ancillary Offices B1(b) Research & Development B1(c) Light Industry B2 General Industry B8 Storage/ Warehousing Mix of B1, B2, B8 Use Mix of B1 Mix of B2, B8 Mix of B1, B8 Mix of B1, B8 Mix of B1, B2	-	132 ha by 2011	12.53 0 0.35 4.9 19.44 66.82 4.06 2.9 7.03 3.65	4.6
	Losses of Employment Land in  1e (i) Employment/ Regeneration Areas (ii) Local Authority Area  Amount of Employment Land Lost to		EMP14	No Target	0 1.09 ha	4.3
	1f	Residential Development	H8		1.09 ha	4.3
	2a	Housing Trajectory	-	5600 1996-2011 (max)	5379 🔺	5.9-5.12
2. Housing	2b	Percentage of New & Converted Dwellings on Previously Developed Land	H1, H7	64%	75% 🛕	5.2
1	2c	Percentage of New Dwellings Completed at: (i) Less than 30 dph (ii) Between 30 and 50 dph (iii) Above 50 dph	H11	0% 100%	4% 18% 78%	5.3-5.4

2d	Affordable Housing Completions	Н3	2500 by	14 (3.87%)	5.5
Loca	lAffordable Housing in Pipeline	Н3	2011	494 (17%)	5.7

		Indicator	Local Plan Policy	Target	Output	Para. in Report
	За	Amount of Completed Non-Residential Development within UCOs A, B & D Complying with Car Parking Standards set out in the LDF	T10		33%	6.1
3. Transport	3b	Amount of New Residential Development within 30 Minutes Public Transport Time of: A GP Surgery A Hospital A Primary School A Secondary School Areas of Employment A Major Retail Centre(s)	-	No Target	100% 97.5% 100% 100% 100% 92.9%	6.2
vices	4a	Amount of Completed: Retail Office Leisure Development	-		0 668 1081	7170
4. Local Services	4b	Amount Completed in Town Centres:		No Target	- 0 0	7.1-7.3
4.	4c	Amount of Eligible Open Spaces 4c Managed to Green Flag Award Standard			0	7.4
5. Mine	rals 8	& 6. Waste Not Applicable				
7. Flood Protection & Water Quality	7	Number of Planning Permissions Granted Contrary to Advice of Environment Agency on Either Flood Defence Grounds or Water Quality	ENV4	No Target	1	9.1
8. Biodiversity	8	Change in Areas and Populations of Biodiversity Importance, including (i) Change in priority habitats and species (by type); and (ii) Change in areas designated for their intrinsic environmental value including sites of international, national, regional, sub-regional or local importance.	ENV17, ENV18	No Target	No Data Available	10.1
9. Renewable Energy	9	Renewable Energy Capacity Installed by Type	ENV28	No Target	0	11.1

#### 1.0 Introduction

- 1.1 The following report is the third Annual Monitoring Report (AMR) produced by Nuneaton and Bedworth Borough Council under the requirements of section 35 of the Planning and Compulsory Purchase Act 2004. This AMR covers the period 1<sup>st</sup> April 2006 31<sup>st</sup> March 2007 and as is required by the Act reviews the Council's progress in delivering the adopted Local Development Scheme (LDS) and provides an assessment of the extent to which policies in the adopted Local Plan (2006) are being achieved.
- 1.2 The report begins by outlining Contextual Indicators which measure changes in the social, economic and environmental setting of the Borough. Progress in the delivery of the Nuneaton and Bedworth LDS is then considered followed by an analysis of the implementation of policies in the Local Plan associated with the following topics; business development, local services, flood protection and water quality, biodiversity and renewable energy.
- 1.3 The AMR does not monitor every policy in the adopted Local Plan. Instead the report focuses primarily on policies associated with the mandatory Core Indicators outlined in *LDF Monitoring: A Good Practice Guide 2005* (updated October 2005 with *LDF Core Output Indicators*). Some local indicators have however also been included. It is hoped that more local indicators will be added over time along with significant effects indicators (which measure the significant effects of the Plan).
- 1.4 The performance of the milestones in the LDS and policies in the Plan are signposted by the use of the following symbols.

On Track

Positive Progress

= Off Track

? = Insufficient Data Available

# 2.0 Contextual Indicators – A Borough Profile

2.1 This section of the report provides an overview of the Borough through the use of contextual indicators. The indicators include location, population, housing, commuting, employment and earnings. The information provides a baseline against which the outputs of future monitoring can be assessed.

#### Setting the Scene

- 2.2 Nuneaton and Bedworth Borough is one of five Districts in Warwickshire. It has the second largest population in the county but is the smallest in geographical area at 7895 hectares<sup>1</sup> (see fig.1).
- 2.3 Largely urban in nature the Borough has three main communities:
  - Nuneaton
  - Bedworth
  - Bulkington

The three settlements are separated by narrow areas of mainly unpopulated countryside (see fig.2) which are designated as Green Belt.

- 2.4 There are also three smaller identifiable communities which are now physically joined to either Nuneaton, Bedworth or the city of Coventry:
  - Galley Common west of Nuneaton
  - Ash Green and Exhall south of Bedworth
  - Keresley south west of Bedworth

#### Key facts

- The Borough measures 7 miles north to south and 6.5 miles east to west at its maximum extent.
- The Borough Council is comprised of 17 Wards.
- The population of the Borough is 120,700 (mid-2006 estimate).
- The population comprises 59,400 males and 61,300 females (mid-2006 estimate).
- Minority non-white ethnic groups account for 4.9% of the population (2001 Census).
- The average population density is 15.3 per hectare.

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<sup>&</sup>lt;sup>1</sup> Source: Ordnance Survey Boundary-Line database

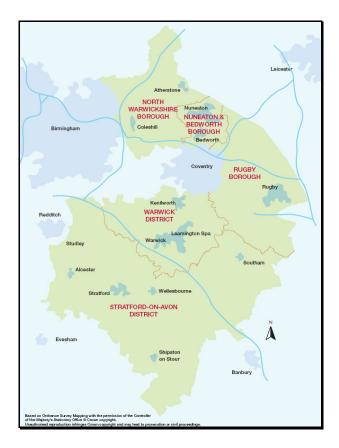
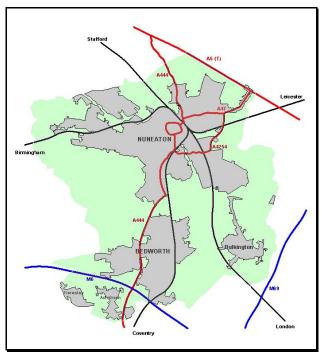


Fig 1. Location of Nuneaton and Bedworth within Warwickshire



Based on Ordnance Survey mapping with the permission of the Ordnance Survey.
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Fig. 2. Nuneaton & Bedworth Borough settlement pattern

# Population

Population change 1971 – 2006 (thousands):

	1971	1981	1991	2001	2006	% Change 2002- 2006
Nuneaton & Bedworth	107.9	113.9	117.5	119.2	120.7	11.9%
North Warwickshire	58.4	60.0	61.0	61.8	62.3	6.7%
Rugby	84.5	87.5	85.0	87.5	90.2	6.7%
Stratford-on-Avon	95.6	100.7	105.4	111.5	116.1	21.4%
Warwick	111.7	115.1	118.1	126.1	132.9	18.9%
Warwickshire	458.1	477.2	487.1	506.2	522.2	14.0%
West Midlands	5,146.0	5,186.6	5,229.7	5,280.7	5,366.7	4.3%
England	46,412.0	46,820.3	47,875.0	49,449.7	50,762.9	9.4%

Source: Mid-year Population Estimates, Office for National Statistics

Mid-2006 population estimates by selected age groups (thousands):

	All ages Mid-2006	Children 0-15	Working age 16-64M/59F	Older people 65M/60F and over
Nuneaton & Bedworth	120.7	24.1	74.3	22.3
North Warwickshire	62.3	11.5	38.7	12.1
Rugby	90.2	18.2	54.4	17.7
Stratford-on-Avon	116.1	21.1	68.2	26.8
Warwick	132.9	22.9	84.8	25.2
Warwickshire	522.2	97.8	320.4	104.0
West Midlands	5,366.7	1,057.5	3,281.8	1,027.4
England	50,762.9	9,674.0	31,626.7	9,462.3

Source: Mid-year Population Estimates, Office for National Statistics

Mid-2005 to Mid-2006 population estimates, components of change (thousands):

	Mid-2005 population	Live births	Deaths	Natural change	Net migration & other changes	Total change	Mid-2006 population
Nuneaton & Bedworth	120.4	1.5	1.3	0.2	0.1	0.3	120.7
North Warwickshire	62.3	0.6	0.6	0.0	0.1	0.1	62.3
Rugby	89.6	1.1	0.9	0.1	0.5	0.7	90.2
Stratford-on-Avon	114.8	1.1	1.2	0.3	0.8	1.1	116.1
Warwick	131.8	1.5	1.2	0.3	0.8	1.1	132.9
Warwickshire	518.9	5.7	5.2	0.5	2.8	3.3	522.2
West Midlands	5,350.7	66.5	52.7	13.8	2.2	16.0	5,366.7
England	50,465.6	623.3	474.5	148.9	148.5	297.3	50,762.9

Source: Mid-year Population Estimates, Office for National Statistics

# Households Composition

Co-habiting8.4%Lone Parent9.2%Other13.6%

Average Household Size 2.43 people

Source: ONS Census 2001

#### **House Prices**

Ratio of lower quartile house price to lower quartile income:

	2001	2005	2006
Nuneaton & Bedworth	3.64	6.42	6.38
North Warwickshire	4.04	6.58	6.52
Rugby	3.73	7.44	7.05
Stratford-on-Avon	6.84	10.05	9.53
Warwick	5.99	8.56	8.26
Warwickshire	4.62	7.33	7.17
West Midlands	3.88	6.47	6.78
England	4.22	6.82	7.12

Source: DCLG Housing Statistic - live table 576

Ratio of median house price to median income:

·	2001	2005	2006
Nuneaton & Bedworth	3.86	6.04	5.98
North Warwickshire	3.90	5.99	6.29
Rugby	3.73	6.64	6.59
Stratford-on-Avon	6.49	9.27	9.50
Warwick	5.76	8.15	7.40
Warwickshire	4.81	7.35	6.97
West Midlands	3.91	6.19	6.39
England	4.47	6.81	6.91

Source: DCLG Housing Statistic - live table 577

Median house prices based on Land Registry data:

	2001	2005	2006
	£	£	£
Nuneaton & Bedworth	65,950	119,995	124,950
North Warwickshire	75,000	145,000	148,300
Rugby	89,475	140,000	157,000
Stratford-on-Avon	144,500	216,000	230,000
Warwick	119,950	178,000	202,000
Warwickshire	99,950	160,000	173,950
West Midlands	79.000	136,000	145,750
England	95,995	161,452	172,000

Source: DCLG Housing Statistic - live table 582

# Housing Stock and Population Density

Housing stock: 52,917

Source: Housing Strategy Statistical Appendix (HSSA) return 1<sup>st</sup> April 2007.

Population density per hectare: 15.3

Source: Office for National Statistics.

## Housing Tenure and Stock Types

Percentage of households in council housing: 11.51%

Percentage of households in reg. social landlord/other public housing: 3.89%

Percentage of households in private sector: 84.58%

Source: Housing Strategy Statistical Appendix (HSSA) return 1st April 2007.

2001 Census – percentage of housing stock types:

	Detached	Semi- detached	Terraced	Flat, maisonette or apartment	Caravan or other mobile or temporary structure
Nuneaton & Bedworth	23.8	38.3	27.5	9.9	0.5
North Warwickshire	28.7	39.5	23.7	7.7	0.4
Rugby	27.9	34.9	26.2	10.6	0.3
Stratford-on-Avon	38.3	31.1	19.2	9.9	1.5
Warwick	25.4	32.3	22.3	19.8	0.2
Warwickshire	28.8	34.7	23.6	12.3	0.6

Source: ONS 2001 Census.

2001 Census – percentage of housing tenure types:

	Owner occupied	Rented from local authority	Rented from housing association	Private landlord	Other
Nuneaton & Bedworth	77.1	13.0	2.4	5.0	2.5
North Warwickshire	75.4	12.7	2.8	6.3	2.7
Rugby	76.5	10.5	4.0	5.7	3.2
Stratford-on-Avon	76.0	1.1	11.5	7.8	3.6
Warwick	73.2	10.6	3.6	9.4	3.1
Warwickshire	75.6	9.2	5.1	7.0	3.1

Source: ONS 2001 Census.

# **Commuting Pattern**

Percentage of Borough residents commuting by car: 73.5%

(64.5% driver, 9% passenger)

Percentage of residents travelling outside the Borough to work: 48.9%

(21.5% to Coventry, 6.4% to Leicestershire)

Percentage of residents commuting to work by public transport: 5.8%

Source: ONS 2001 Census (detailed in WCC Census 2001 Themed Reports – Commuting Patterns)

2001 Census - percentage of residents commuting to work by car/van, public transport and outside their home district:

	Percentage commuting by car/van	Percentage commuting by public transport	Percentage commuting outside their home district
Nuneaton & Bedworth	73.4	5.8	48.9
North Warwickshire	75.3	4.4	57.8
Rugby	70.2	4.8	37.4
Stratford-on-Avon	70.4	3.1	40.0
Warwick	68.8	5.3	33.6
Warwickshire	71.2	4.8	43.5

Source: ONS 2001 Census (detailed in WCC Census 2001 Themed Reports – Commuting Patterns)

# **Employment**

All people – Economically active – Unemployed (Model Based) for the period Jan2006 to Dec 2006:

	Percentage of all people Economically active – Unemployed (Model Based)
Nuneaton & Bedworth	5.0%
North Warwickshire	3.2%
Rugby	3.8%
Stratford-on-Avon	2.7%
Warwick	3.9%
Warwickshire	3.5%
West Midlands	5.5%
Great Britain	5.3%

Note: Percentages are for those of working age (16-59 Male/16-64 Female)

Source: Nomis, Office of National Statistics.

# **Earnings**

Typical gross annual wage, full-time workers, 2005:

	Residence	Workplace
Nuneaton & Bedworth	£21,700	£19,100
North Warwickshire	£23,800	£22,800
Rugby	£24,800	£24,500
Stratford-on-Avon	£26,500	£23,900
Warwick	£26,600	£22,600
Warwickshire	£24,500	£22,400
West Midlands	£21,600	£21,500
South East	£25,200	£24,200
England & Wales	£23,200	£23,200

Source: 2005 Annual Survey of Hours & Earnings (ASHE), Office of National Statistics.

#### Household Income 2006

Mean and median household income data for 2006:

	Mean Income	Median Income
Nuneaton & Bedworth	£31,000	£26,200
North Warwickshire	£32,900	£27,900
Rugby	£34,400	£29,000
Stratford-on-Avon	£36,200	£30,800
Warwick	£36,900	£31,300
Warwickshire	£34,000	£29,000
Coventry	£30,200	£25,500
Great Britain	£32,400	£27,100

Source: CACI PayCheck Data 2006 supplied by the Warwickshire Observatory.

#### Health

Percentage of persons in 2001 who stated their health was: good, fairly good,

not good:

	General health: Good	General health: Fairly good	General health: Not good
Nuneaton & Bedworth	67.38	22.87	9.75
North Warwickshire	67.85	22.98	9.17
Rugby	70.32	21.99	7.69
Stratford-on-Avon	71.50	21.47	7.04
Warwick	71.64	21.01	7.36
Warwickshire	69.91	21.96	8.13
West Midlands	67.21	23.06	9.73
England	68.76	22.21	9.03

Source: ONS 2001 Census.

## **Education**

Percentage of 15 year-olds who gained five or more GCSEs at grades A\* to C

or equivalent results:

	Sep 05- Aug 06	Sep 04- Aug 05	Sep 03- Aug 04	Sep 02- Aug 03	Sep 01- Aug 02
Nuneaton & Bedworth	51.4	47.0	42.8	42.4	42.1
North Warwickshire	46.8	46.4	44.9	43.0	40.3
Rugby	61.8	61.8	58.5	56.9	56.7
Stratford-on-Avon	68.7	68.6	67.4	64.4	64.4
Warwick	60.0	59.8	56.7	60.9	53.8
Warwickshire	57.9	56.7	54.1	53.5	51.5
West Midlands	56.3	54.2	50.9	50.2	48.1
England	58.5	56.3	53.7	52.9	51.6

Source: ONS Neighbourhood Statistics

#### **Crime**

#### Recorded crime rates 2005/06:

	All Crimes	Domestic Burglary	Violent Crime	Vehicle Crime	Criminal Damage
Nuneaton & Bedworth	102.4	14.1	18.5	13.2	26.6
North Warwickshire	78.6	11.4	11.1	13.4	14.4
Rugby	96.5	17.2	15.1	15.8	24.0
Stratford-on-Avon	63.7	7.1	10.3	9.3	11.5
Warwick	74.4	9.2	14.2	9.5	18.2
Warwickshire	82.7	11.5	14.1	11.8	19.2
Most Similar Forces	93.3	10.2	16.8	11.3	20.4

Note: Rates are per 1000 population except domestic burglary (per 1000 households)

Source: Warwickshire Police

# **Indices of Deprivation**

Index of Multiple Deprivation 2004 – District Level Summary:

(District Rankings: 1 = worst deprived; 354 = least deprived

County Rankings: 1 = worst deprived)

	Average SOA Score	Rank of Average SOA Score	Rank of Extent	Local Concentration Rank	Income Rank*	Employment Rank*
Nuneaton & Bedworth	21.17	123	123	129	133	125
North Warwickshire	16.38	186	214	220	302	271
Rugby	13.60	231	228	225	250	247
Stratford-on-Avon	8.80	315	298	333	272	272
Warwick	12.56	250	245	237	201	192
Warwickshire	14.41	120	122	119	64	51

Note: Income and Employment ranks are calculated on absolute numbers rather than rates, therefore these figures do not take into account different population levels across Warwickshire.

Source: Index of Multiple Deprivation 2004, DCLG

## 3.0 Local Development Scheme Delivery

3.1 The following tables provide a detailed breakdown of the current progress of the Council in meeting the main stages of preparing each of the documents listed in the adopted Local Development Scheme (LDS). Column (a) summarises the stage of production, including key milestones (M), column (b) lists the timetabled date for each stage, while columns (c) and (d) identify the date the stage was actually achieved and whether this reflects the programmed date. Where the achieved date does not reflect the scheduled date an explanation of the reasons for this is provided.

#### Core Strategy

(a) Stage of Production	(b) Timetable in LDS	(c) Date(s) Achieved	(d) On track?
Commencement (M)	May 2006	May - ongoing	
Preparation of Issues and Options including consultation	May 2006 – December 2007		•
Preparation of Preferred Options	January – May 2008	-	
Public Participation on Preferred Options (M)	June - July 2008	-	
Preparation of Submission Document	August 2008 – February 2009	-	
Submission to Secretary of State	March 2009	-	
Pre-examination meeting	July 2009	-	
Examination	October 2009	-	
Receipt of Inspectors Report	April 2010	-	
Adoption (M) and Publications	May - July 2010	-	

3.3 Work started on the evidence gathering element of the Core Strategy in May 2006, as scheduled. To date the evidence gathered/ in the process of being gathered to inform the Core Strategy includes a PPG17 Open Space Assessment, a River Valleys study, Employment Needs Study, Strategic Flood Risk Assessment and Strategic Housing Land Availability Assessment. Due to work on other Corporate projects and reduced staffing levels the next phase of the process, the preparation and consultation on Issues and Options, will not be completed by December 2007. It is however expected that some of the time lost can be recovered in 2008.

# **Allocations DPD**

(a) Stage of Production	(b) Timetable in LDS	(c) Date(s) Achieved	(d) On track?
Commencement (M)	September 2007	October 2007	
Preparation of Issues and Options including consultation	September 2007 – November 2008	-	
Preparation of Preferred Options	December 2008 – May 2009	-	
Public Participation on Preferred Options (M)	June 2009	-	
Preparation of Submission Document	August 2009 – May 2010	-	
Submission to Secretary of State	June 2010	-	
Pre-examination meeting	October 2010	-	
Examination	January 2011	-	
Receipt of Inspectors Report	June 2011	-	
Adoption (M) and Publications	July – September 2011	-	

3.4 Background work for the Allocations DPD began in October 2007. This included preliminary work on a Strategic Housing Land Availability Assessment. Work on this assessment will continue into 2008.

# Nuneaton and Bedworth Town Centres Area Action Plan (AAP)

(a) Stage of Production	(b) Timetable in LDS	(c) Date(s) Achieved	(d) On track?
Commencement (M)	April 2005	April 2005	
Preparation of Issues and Options including consultation	April 2005 – July 2007	April 2005 – August 2007	<b>A</b>
Preparation of Preferred Options	August – December 2007	-	•
Public Participation on Preferred Options (M)	January 2008	-	
Preparation of Submission Document	March – August 2008	-	
Submission to Secretary of State	September 2008	-	
Pre-examination meeting	January 2009	-	
Examination	April 2009	-	
Receipt of Inspectors Report	October 2009	-	
Adoption (M) and Publications	November 2009 – January 2010	-	

3.5 Consultation occurred on Issues and Options documents for the AAP from 25<sup>th</sup> June – 3<sup>rd</sup> August 2007 as scheduled. The process, undertaken in line with the Council's adopted SCI included letters to consultees, meetings with businesses, roadshows and media coverage (in the press and on the radio). Following on from the consultation the consultants who prepared the Issues and Options reports are currently considering the responses and writing a report with recommendations for the next stage of preparing the document.

## Affordable Housing (SPD)

(a) Stage of Production	(b) Timetable in LDS	(c) Date(s) Achieved	(d) On track?
Preparation of draft SPD	April 2006 – May 2007	April 2006	
Issue of draft SPD	June 2007	June 2007	
Consultation on draft SPD (M)	June – July 2007	June – August 2007	
Consideration of representations	August – September 2007	August 2007	
Adoption and publication of SPD	October 2007	September 2007	

- 3.7 Work began on preparing the SPD as scheduled in April 2006. Completion of the document was however hampered by the delayed publication of PPS3 Housing (Government's national guidance on the subject). Following the release of PPS3 in November 2006 a draft document was completed in June 2007. The document was then subject to a six week consultation period June August 2007.
- 3.8 In undertaking the consultation the approach outlined in the Council's SCI was followed. The SPD was made available at the Town Hall, Bedworth Area Office, and the Borough's 6 libraries as well as online. Letters were sent to everyone on the LDF consultation database and reference was made to the document in the press. The document was also discussed in meetings with the Council's RSL partners. The consultation generated 62 representations from 15 respondents.
- 3.9 Changes were made to the document in response to the representations and the document was then adopted by Cabinet on 26<sup>th</sup> September (minute number 191), one month ahead of the scheduled timetable.

#### **Review of LDS**

3.8 Taking into account the current progress in preparing documents that make up the Council's LDF, the current adopted will be reviewed and revised early in 2008.

# **Core Output Indicators**

# 4.0 Employment

4.1 This section of the report considers employment activity within the Borough. In doing so it identifies any gains and losses to employment land supply in 2006/07 and the total employment land supply disaggregated according to status and use. Employment activity is monitored where it falls within Use Classes B1, B2 or B8 and meets a threshold of 500sq metres or more or 0.2 hectares or more.

Employment Land Activity in 2006/07

p	Employment Land Activity in 2000/07						
			Core Indicator				
		1a	1b	1c			
		Amount of	<b>Amount of Floorspace</b>	Amount of			
		Floorspace	in 1a Completed in	Floorspace in 1a			
		Completed for	Employment/	Completed on			
		Employment Use	Regeneration Areas	PDL (sq m)			
		(sq m)	(sq m)				
	B1 (a), (b), (c)	668	668	268			
	B2 General Industry	2634	2634	2634			
Employment Type	B1 Business B8 Storage/ Warehouse	4002	4002	0			
	B1 Business B2 General Industry/ B8 Storage/ Warehouse	7941	7941	7941			
Total	3	15245	15245 (100%)	10843 (71%)			

Table 1: Employment Land Completed 2006/07

4.2 Table 1 provides details of the amount of employment floorspace completed within the Borough during 2006/07. As is evident from the table there was 15245 sq metres completed, most of which will be used for a mixed B1/ B2/ B8 use (7941 sq m). All of the completed sites are located on land allocated for employment use, 71% of which is previously developed land. The development therefore supports policy EMP3 of the Local Plan.

	Core Indicator			
	1e 1f			
	Amount of Employment	Employment Land Lost to		
	Land Lost (Ha)	Residential Development		
(i) Employment/				
Location Regeneration Areas	1.09	1.09		
(ii) Local Authority Area				

Table 2: Employment Land Lost 2006/07

4.3 As is reflected in table 2 above, during 2006/07 there was 1.09 hectares of employment land lost within the Borough, all of which was to a residential. The employment sites lost were at Orchard Street,

Nuneaton (0.07ha) and in King Edward Road, Nuneaton (1.02ha at the former Clarkson engineering site).

## Total Employment Land Provision

			Available			
Site	Completed 1996-2007	Under Construction April 2007	With Detailed pp	With Outline pp	Allocated	Total
Attleborough Ind Est	4.26	0	0	0	0	0
Bayton Road Ind Est	2.10	0	0.47	0	0	0.47
Bermuda 1	2.34	0	0.91	0	0	0.91
Bermuda Park	25.42	0	0	2.55	0	2.55
Black Horse Road	0.05	0	0.77	0	0	0.77
Griff Clara (Extension to Bermuda Park)	3.02	0	0	4.33	5.04	9.37
Camp Hill Urban Village/ Midland Quarry	0	0	0	2.08	4.92	7
Colliery Lane	0	0	0	0	0.6	0.6
Corporation Street	0	0	0.01	0	0	0.01
Haunchwood Business Park	1.2	0	0	0	0	0
Gallagher Business Park	3.59	0	0.53	0	0	0.53
Hemdale Business Park	4.01	0	0	1.01	0	1.01
King Street Bedworth	0	0	0.12	0	0	0.12
Marston Jabbett	0	2.74	0	0	0	0
Paradise Farm	1.78	1.47	0.84	1.19	0	2.03
Pool Road	0.98	0	0.2	0	0	0.2
Prologis Park	16.89	1.00	1.49	0	4	5.49
Judkins Quarry	0	0	0	0	16	16
Whitacre Industrial Estate	0.33	0	0.59	0	0	0.59
Seymour Road	0.08	0	0	0	0	0
Shepperton Business Park	1.43	0	1.82	0	0	1.82
The Moorings Business Park	1.87	0	0	0	0	0
Vicarage Street	0	0	0	0.44	0	0.44
King Edward Road	0.46	0	0	0	0	0
Justice Centre Nuneaton	0.65	0	0	0	0	0
Total	70.46	5.21	7.75	11.6	30.56	49.91

Table 3: Employment Land Available by Type (in Hectares) March 2006

- 4.4 Table 3 summarises the total employment land provision within the Borough as of March 2007. Identified within the table is the amount of completions since 1996, the amount of development that was under construction in March 2007 along with the current amount of land that is still available (either with planning permission or allocated in the Local Plan).
- 4.5 As of March 2007 there were 70.46 hectares of completed development, 5.21 hectares under construction and 49.91 hectares

available. Cumulatively this totals 125.58 hectares of employment land within the Borough as a whole. The Borough is expected to provide 132 hectares of employment land between 1996 – 2011. To meet this target an additional 6.42 hectares of land will need to come forward within the remaining Plan period.

## Use Classes of Employment Land

Core Indicator 1d				
	Employment Land			
Use Class	(Ha)			
B1a (Offices)	12.53 (9.97%)			
B1b (Research & Development)	0 (0%)			
B1c (Light Industry)	0.35 (0.28%)			
B2 (General Industry)	4.90 (3.90%)			
B8 (Storage/ Warehousing)	19.44 (15.48%)			
Mix of B1, B2, B8	66.82 (53.21%)			
Mix of B1	4.06 (3.23%)			
Mix of B2, B8	2.90 (2.31%)			
Mix of B1, B8	7.03 (5.60%)			
Mix of B1, B2	3.65 (2.91%)			
Infrastructure	3.90 (3.11%)			
Total	125.58 (100%)			

Table 4: Employment Land Availability by Type

4.6 Table 4 provides a breakdown of the total employment land provision within the Borough (identified in table 3) disaggregated according to Use Class. As is evident from the table most of the employment land provision (68.69%) takes the form of either a B8 use or a mix of B1, B2, B8 uses. There is much less (0.28%) B1c development and currently no B1b only development within the Borough.

#### 5.0 Housing

5.1 Paragraphs 5.1–5.12 address house building activity within the Borough. The location and density of development during the monitoring year is considered along with the delivery of affordable housing. The total anticipated number of dwellings to be developed in the Borough up to 2011 is also identified.

Housing Completions 2006/07

	Local Indicator	Core Indicator
		2b
Total Net	<b>Dwellings Built in</b>	New & Converted
Completions	Urban Area	Dwellings on Previously
		Developed Land
308	100% 🔺	75% 🔺

Table 5: Number and Location of Dwellings Completed 2006/07

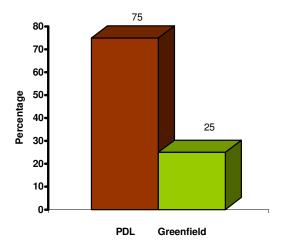


Fig. 3: Percentage of Completions on PDL and Greenfield Sites

5.2 During 2006/07 there were 308 net completions within the Borough, less than half the number completed during 2005/06 and the lowest amount for 10 years. Of the dwellings completed in 2006/07 all were located in the Urban Area and 75% were built on previously developed land (PDL). While this is 8.4% less than the amount built on PDL in 2005/06 it is still above the target of 64% set for the Borough by the RSS.

	Core Indicator		
	2c		
	Percentage of Dwellings		
Density	Completed (%)		
Less than 30	4		
30-50	18		
More than 50	78		

Table 6: Density of Dwellings Completed 2006/07

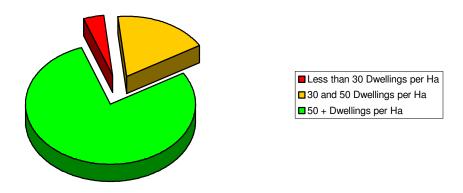


Fig. 4: Breakdown of Completions According to Density

- 5.3 As is identified in table 6, during the monitoring year 2006/07 96% of completions were built at a density of 30 dwellings or more per hectare. Most completions therefore comply with policy H11 of the Local Plan (which states that development should not be below 30 dwellings per hectare) and with guidance in PPS3.
- 5.4 4% of completions did not comply with policy. This however is largely the result of historic permissions. As historic permissions expire/ are completed it is expected that there will be a downward trend in the number of dwellings built at a density that does not comply with policy. This continuing downward moving trend is illustrated when comparing the findings of 2004/05 and 2005/06 with this monitoring year in 2004/05 11% of completions were built at a density of 30 dwellings or less per hectare while in 2005/06 it was 8%. The amount of completions built at less than 30 per hectare in 2006/07 is therefore 7% less than in 2004/05.

#### Delivery of Affordable Housing

	Core Indicator	Local Indicator
	2d	
	Completions	In Pipeline
Number of Affordable	14 (3.87%) ▼	494 (17%) ▼
Dwellings	14 (3.07 %) 🔻	1 434 (17 /6) <b>▼</b>

Table 7: Affordable Housing Completed and in Pipeline 2005/06

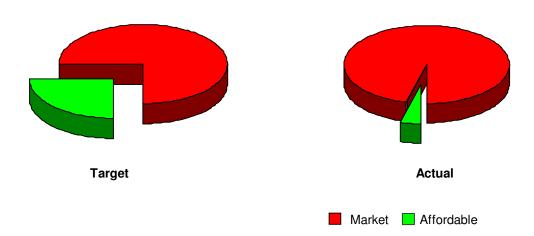


Fig 5: Target and Actual Affordable/ Market Split of Completions 2006/07

5.5 Table 7 illustrates that during 2006/07 there were 14 affordable dwellings completed within the Borough, 3.87% of all the dwellings completed within the year. Not all sites meet the threshold that requires the provision of affordable housing (this being more than 0.5ha or 15 or more dwellings). However of the sites that did meet the

threshold only 5.34% of dwellings built were affordable. This is some 19.66% lower than the current target set in the adopted Local Plan.

- 5.6 There are a number of factors which explain this low proportion. They can be summarised as follows:
  - a. On some sites no affordable housing was sought and in other cases a lower proportion than 25% was requested. With some exceptions this is largely because permission was granted prior to the adoption of the current thresholds in the Local Plan.
  - b. On all but 3 sites the affordable housing element of developments providing affordable housing had been completed in a previous monitoring year, leaving only market completions in 2006/07. Of the total housing capacity on such developments 9.4% are affordable.
  - Supplementing the 9.4% identified in b, an additional 5% of the units on these sites are low cost market housing (60 dwellings). However because they are not recognised as affordable in PPS3 they have not been included in the figures.
- 5.7 Of all the dwellings currently in the pipeline (i.e. those under construction, with planning permission or allocated in the Local Plan) 17% will be affordable. Of the dwellings on sites in the pipeline that are eligible to provide an element of affordable housing it is expected that 20.4% will be affordable. This is however based on the premise that all the allocations in the Local Plan will deliver 25% affordable housing when a planning application comes forward. Discounting the allocations, of the eligible windfall sites currently in the pipeline (i.e. those under construction or with planning permission) only 16% will be affordable. In addition £500,000 has been committed through a commuted sum.
- 5.8 In order to help address problems in meeting the Council's affordable housing target an Affordable Housing SPD has been produced and was adopted in September 2007. However it may not be until the monitoring year 2008/09 that the impact of the document will be known.

#### Anticipated Total Number of Dwellings to be Delivered to 2011

Completions to March 1996-2007	5379
Housing in Pipeline <sup>2</sup>	2204
Local Plan Allocations	144
Projected Windfall	400
100 per annum x 4 years (estimated)	
Total	8127

Table 8: Total Dwellings to be Delivered to 2011

5.9 Table 8 outlines the anticipated number of dwellings to be delivered between 1996 and 2011 (the plan period of the adopted Local Plan).

24

<sup>&</sup>lt;sup>2</sup> Includes dwellings currently under construction, those with full planning permission and those with outline planning permission minus a 10% non-implementation rate.

Adding together all the sources of supply it is expected that by 2011 8127 dwellings will have been delivered within the Borough. This is 3252 dwellings more than the target set by the RSS<sup>3</sup>.

# Housing Trajectory

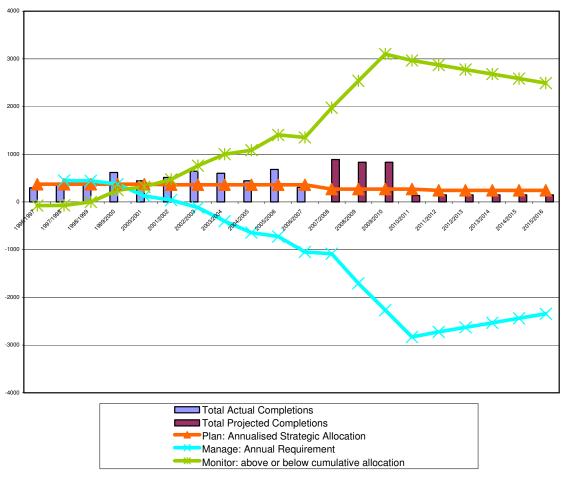


Fig 6: Housing Trajectory 1996-2016

#### Housing trajectory showing:

- (i) Net additional dwellings since 1996 = **5379**
- (ii) Net additional dwellings for the current year = **308**
- (iii) Projected additional dwellings up to the end of 2011= **2692**
- (iv) The annual net additional dwelling requirement = **373**, **360**, **270**, **243** (reflecting step change of RSS)
- (v) Annual average number of net additional dwellings needed to meet overall housing requirements, having regard to previous years performances = **-69**

<sup>&</sup>lt;sup>3</sup> Housing figures in the RSS are not disaggregated to a district level. The figure of 5105 dwellings was therefore calculated using district housing proportions identified in policy H1 of the WASP to the Warwickshire figure contained in the RSS. This approach is advocated in a letter by the then ODPM published 15<sup>th</sup> June 2005.

Year	Total Actual Net Completions	Total Projected Completions	Cumulative Completion from 1996	Plan: Annualised Strategic Allocation	Cumulative Requirement from 1996	Manage: Annual Requirement	Monitor: Above or below Cumulative Allocation
1996/97	297		297	373	373		-76
1997/98	378		675	373	746	449	-71
1998/99	444		1119	373	1119	444	0
1999/00	620		1739	373	1492	373	247
2000/01	446		2185	373	1865	126	320
2001/02	515		2700	360	2225	40	475
2002/03	646		3346	360	2585	-115	761
2003/04	601		3947	360	2945	-401	1002
2004/05	442		4389	360	3305	-642	1084
2005/06	682		5071	360	3665	-724	1406
2006/07	308		5379	360	4025	-1046	1354
2007/08		890	6269	270	4295	-1084	1974
2008/09		833	7102	270	4565	-1704	2537
2009/10		833	7935	270	4835	-2267	3100
2010/11		136	8071	270	5105	-2830	2966
2011/12	_	148	8219	243	5348	-2723	2871
2012/13	_	148	8367	243	5591	-2628	2776
2013/14		148	8515	243	5834	-2533	2681
2014/15		148	8663	243	6077	-2438	2586
2015/16		148	8811	243	6320	-2343	2491

Table 9: Figures upon which Housing Trajectory is Based

- 5.10 Figure 6 is Core Indicator 2a, the housing trajectory for Nuneaton and Bedworth 1996-2007. The trajectory charts the total net completions in the Borough 1996-2016, the projected annual completions 2007-2016, and the annualised strategic allocation in accordance with the adopted RSS. Also identified is a monitor line identifying the extent to which annual provision varies from the cumulative requirement and a manage line which identifies the annual housing requirement needed to correct the monitoring line.
- 5.11 Reflecting the fact that the number of cumulative completions in Nuneaton and Bedworth has continued to exceed the cumulative requirement since 1999/00, the monitor line from 2002/03 onwards is inevitably made up of minus figures to correct the over provision.
- 5.12 Annual housing completions will continue to be monitored closely. The current position will also be reassessed in light of emerging revised housing requirements which will be published in the review of the West Midlands RSS, the Preferred Option for which is expected in January 2008.

## 6.0 Transport

		Core Indicator			
		3	а		
		Development Complying with Car			
		Parking Standar	ds in Local Plan		
		Number of Sites  Sites Complying with  Completed  Parking Standards			
	Α	0	-		
Use Class	В	4	1		
	D	2	1		
Total		6	2 (33%)		

Table 10: Number of Developments Complying with Local Plan Parking Standards

6.1 Core Indicator 3a identifies the amount of development completed within the Borough during 2006/07 that complies with Car Parking Standards in the Local Plan. As illustrated in the table, only a third of the sites completed in 2006/07 had parking provision that was in accordance with the parking standards in the Local Plan.

Core Indicator 3b	Output
Amount of new residential development within 30 minutes	
public transport time of a GP, a	
hospital, a primary school, a	98.3% 🔺
secondary school, areas of	
employment, and a major	
shopping centre	

Table 11: Accessibility of New Residential Development to Community
Facilities

Hospital Access (30 Mins Public Transport Travelling Time)

2006/2007 Housing Completions within 30 mins Travelling Time of a NHS Hospital	2005/2006 Gross Housing Completions	%
352	361	97.5

Time frame used 09:00 to 10:00

**GP Access (30 Mins Public Transport Travelling Time)** 

2006/2007 Housing Completions within 30 mins Travelling Time of a GP Surgery	2005/2006 Gross Housing Completions	%
361	361	100

Time frame used 09:00 to 10:00

Areas of Employment\* Access (30 Mins Public Transport Travelling Time)

i ime)		
2006/2007 Housing Completions	2005/2006 Gross	%

within 30 mins Travelling Time of Areas of Employment*	Housing Completions	
361	361	100

<sup>\*</sup> Defined as Super Output Areas with 500+ jobs within them Time frame used 07:30 to 09:00

**Primary School Access (30 Mins Public Transport Travelling Time)** 

2006/2007 Housing Completions within 30 mins Travelling Time of a Primary School	2005/2006 Gross Housing Completions	%
361	361	100

Time Frame used 08:00 to 9:00

Secondary School Access (30 Mins Public Transport Travelling Time)

2006/2007 Housing Completions within 30 mins Travelling Time of a Secondary School	2005/2006 Total Housing Completions	%
361	361	100

Time frame used 07:30 to 09:00

Major Retail Centre Access (30 Mins Public Transport Travelling Time)

major restan contro recocc (co mino r abno rranoport rratoning rimo)		
2006/2007 Housing Completions within 30 minutes Travelling Time of a Major Retail Centre in Nuneaton or Bedworth	2005/2006 Total Housing Completions	%
333	361	92.9

Time frame used 09:00 to 11:00

6.2 With regards to Indicator 3b, Accession Software (an accessibility mapping and modelling tool) was used to identify the amount of new residential development completed in 2006/07 which is within 30 minutes travelling time of a range of services/ facilities. As highlighted in the tables above 100% of development is within 30 minutes travelling time (by public transport) of a GP surgery, areas of employment and a primary and secondary school. 97.5% is within 30 minutes travelling time of a hospital and 92.9% within 30 minutes travelling time of a retail centre. Cumulatively this means that 98.3% of all new residential development is within easy reach of a range of services and facilities. This reflects the compact nature of the Borough and positively demonstrates that development is being focused within the Borough's urban area.

#### 7.0 Local Services

		Core Indicator	
		4a Total Floorspace Completed (sq m)	4b Amount of Floorspace in 4a Completed in Town Centres (sq m)
	A1 Retail	0	-
Use Class	A2 Offices	0	-
USE Class	B1 (a) Offices	668	0
	D2 Leisure	1081	0
T	otal	1749	0 (0%)

Table 12: Local Services Completed 2006/07

- 7.1 Table 12 summarises the amount of additional local services completed in the Borough during 2006/07. As illustrated in the table there were no A1 retail or A2 office completions within the year (developments are monitored where they exceed a threshold of 1000sq metres for Use Classes A1 and D2 and 500sq metres for A2 uses).
- 7.2 Within Use Class B1a two developments were completed within the monitoring year. One was the office element of a unit given planning permission for B1, B2 and B8 uses at Prologis Park, Keresley, the other being the office element of a unit with permission for a B2 use at Caldwell Road, Nuneaton. In both cases the office element is ancillary to industrial/ warehousing uses which is why they are located on industrial estates rather than in the town centres (indicator 4b).
- 7.3 Within the Use Class D2 the only development completed was an extension of 114.75sq m to the Nuneaton Boy's Club on Avenue Road in Nuneaton, taking the total development on the site to 1081sq metres (developments are monitored where they exceed a threshold of 1000sq m).

Core Indicator 4c	Output
Amount of Eligible Open Spaces Managed to Green Flag Award	0% ▼
Standard	

Table 13: Open Spaces Managed to Green Flag Award Standard

7.4 Currently the Council does not participate in the Green Flag Award Scheme and it is therefore unlikely that the open spaces within the Borough are managed to this standard. However it is expected that the Council will have prepared a Green Space Strategy by the beginning of 2009<sup>4</sup>. Each space within the Strategy will have a maintenance plan

<sup>&</sup>lt;sup>4</sup> The 2005/06 AMR indicated that the Green Space Strategy would be complete by December 2007 but this has not occurred because of staffing and resource issues.

and it is expected that Green Flag criteria will be used as the accepted performance measure.

#### 8.0 Minerals and Waste

8.1 Indicators 5 and 6 on Minerals and Waste are addressed in the Warwickshire County Council *Minerals and Waste Development Framework Annual Monitoring Report (2006/07)*. This reflects the role of the County Council as the Minerals and Waste Authority for the area. A copy of the report can be accessed at www.warwickshire.gov.uk.

## 9.0 Flood Protection and Water Quality

Core Indicator 7	Output
Number of Planning Permissions Granted Contrary to Advice of	1 🔻
Environment Agency	' *

Table 14: Flood Protection and Water Quality

- 9.1.1 During 2006/07 the Environment Agency objected to 3 planning applications in the Borough on water related grounds. One of the objections was later withdrawn. The remaining 2 applications received objections because in one instance no Flood Risk Assessment had been submitted and in the other instance the Flood Risk Assessment was inadequate. These issues were later addressed in the determination of the applications and went on to be approved.
- 9.2 In addition to the objections received during 2006/07 there was one outstanding objection from the monitoring year 2005/06. This related to application 009718 at Liberty Way for the extension of the existing NRUFC clubhouse, retail, residential and office building and building of new stand and clubhouse for NBAFC. Contrary to the advice of the Environment Agency the application was approved in October 2006. In the Decision Notice the reason for approval stated "although the proposed development would not be in accordance with the development plan, it would not materially harm the character or appearance of the area or the living conditions of neighbouring occupiers and would be acceptable in terms of traffic safety and convenience".

#### 10.0 Biodiversity

	Core Indicator 8	Output
(i)	Change in priority habitats and	Not
	species (by type)	Available
(ii)	Change in areas designated for	2
, ,	their intrinsic environmental value	•

Table 15: Change to Biodiversity 2006/07

10.1 The Council is unable to effectively complete this indicator at present however the data required is currently being collected. As part of the Habitat Biodiversity Audit for Warwickshire 1212 hectares of land within the Borough was surveyed during 2007<sup>5</sup>, the data for which will be published at the end of February 2008.

# 11.0 Renewable Energy

Core Indicator 9	Output
Renewable Energy Capacity	None
Installed by Type	

Table 16: Renewable Energy Installations in 2006/07

11.1 As identified in table 16, during 2006/07 no renewable energy installations were installed in the Borough.

31

 $<sup>^{\</sup>rm 5}$  Land surveyed included that at Attleborough, Hill Top, Horeston Grange, Marston Jabbet and Weddington.