

Enquiries to:
Democratic Services

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Date: 30th October 2025

Our Ref: MM

Dear Sir/Madam,

A meeting of the **LICENSING COMMITTEE** will be held in the Council Chamber,
Town Hall, Nuneaton on **Tuesday, 11 November 2025 at 6.00 p.m.**

Yours faithfully,

TOM SHARDLOW

Chief Executive

To: All Members of the
Licensing Committee

Councillors: T. Sheppard (Chair),
J. Gutteridge (Vice-Chair), M. Bird, J. Bonner,
J. Clarke, S. Croft, M. Etienne, B. Hughes,
T. Jenkins, N. King and M. Wright.

A G E N D A

PART I - PUBLIC BUSINESS

1. EVACUATION PROCEDURE

A fire drill is not expected, so if the alarm sounds please evacuate the building quickly and calmly. Please use the stairs and do not use the lifts. Once out of the building, please gather outside Lloyds Bank on the opposite side of the road.

Exit by the door by which you entered the room or by the fire exits which are clearly indicated by the standard green fire exit signs.

If you need any assistance in evacuating the building, please make yourself known to a member of staff.

Please also make sure all your mobile phones are turned off or set to silent.

2. APOLOGIES - To receive apologies for absence from the meeting.

3. MINUTES - To confirm the minutes of the meeting held on the 3rd September 2025, attached **(Page 4)**.

4. DECLARATIONS OF INTEREST

To receive declarations of Disclosable Pecuniary and Other Interests, in accordance with the Members' Code of Conduct.

Declaring interests at meetings

If there is any item of business to be discussed at the meeting in which you have a disclosable pecuniary interest or non-pecuniary interest (Other Interests), you must declare the interest appropriately at the start of the meeting or as soon as you become aware that you have an interest.

Arrangements have been made so that interests that are declared regularly by members can be viewed in a schedule on the Council website ([Councillor Declarations of Interests](#)) Any interest noted in the schedule on the website will be deemed to have been declared and will be minuted as such by the Democratic Services Officer. As a general rule, there will, therefore, be no need for those Members to declare those interests as set out in the schedule.

There are, however, TWO EXCEPTIONS to the general rule:

1. When the interest amounts to a Disclosable Pecuniary Interest that is engaged in connection with any item on the agenda and the member feels that the interest is such that they must leave the room. Prior to leaving the room, the member must inform the meeting that they are doing so, to ensure that it is recorded in the minutes.

2. Where a dispensation has been granted to vote and/or speak on an item where there is a Disclosable Pecuniary Interest, but it is not referred to in the Schedule (where for example, the dispensation was granted by the Monitoring Officer immediately prior to the meeting). The existence and nature of the dispensation needs to be recorded in the minutes and will, therefore, have to be disclosed at an appropriate time to the meeting.

Note: Following the adoption of the new Code of Conduct, Members are reminded that they should declare the existence and nature of their personal interests at the commencement of the relevant item (or as soon as the interest becomes apparent).

If that interest is a Disclosable Pecuniary or a Deemed Disclosable Pecuniary Interest, the Member must withdraw from the room.

Where a Member has a Disclosable Pecuniary Interest but has received a dispensation from Standards Committee, that Member may vote and/or speak on the matter (as the case may be) and must disclose the existence of the dispensation and any restrictions placed on it at the time the interest is declared.

Where a Member has a Deemed Disclosable Interest as defined in the Code of Conduct, the Member may address the meeting as a member of the public as set out in the Code.

Note: Council Procedure Rules require Members with Disclosable Pecuniary Interests to withdraw from the meeting unless a dispensation allows them to remain to vote and/or speak on the business giving rise to the interest.

Where a Member has a Deemed Disclosable Interest, the Council's Code of Conduct permits public speaking on the item, after which the Member is required by Council Procedure Rules to withdraw from the meeting.

5. PUBLIC CONSULTATION - Members of the Public will be given the opportunity to speak on specific agenda items, if notice has been received.

Members of the public will be given three minutes to speak on a particular item and this is strictly timed. The Chair will inform all public speakers that: their comments must be limited to addressing issues raised in the agenda item under consideration: and that any departure from the item will not be tolerated.

The chair may interrupt the speaker if they start discussing other matters which are not related to the item, or the speaker uses threatening or inappropriate language towards Councillors or officers and if after a warning issued by the Chair, the speaker persists, they will be asked to stop speaking by the Chair. The Chair will advise the speaker that, having ignored the warning, the speaker's opportunity to speak to the current or other items on the agenda may not be allowed. In this eventuality, the Chair has discretion to exclude the speaker from speaking further on the item under consideration or other items of the agenda.

6. STATEMENT OF LICENSING POLICY - a report of the Assistant Director - Environment and Enforcement (**Page 6**).

7. ANY OTHER ITEMS - which in the opinion of the Chair should be discussed as a matter of urgency because of special circumstances (which must be specified).

8. EXCLUSION OF PUBLIC AND PRESS
RECOMMENDED that under section 100A(4) of the Local Government Act 1972, the public and press be excluded from the meeting during consideration of the following item, it being likely that there would be disclosure of exempt information of the description specified in paragraphs 1 and 2 of Part I of Schedule 12A to the Local Government Act 1972.

9. CURRENT PRIVATE HIRE DRIVER - COMPLAINT – a report of the Assistant Director – Environment and Enforcement.

NUNEATON AND BEDWORTH BOROUGH COUNCIL

LICENSING COMMITTEE

3rd September 2025

A meeting of the Licensing Committee was held at the Town Hall, Nuneaton on Wednesday, 3rd September 2025.

Present

Councillor T. Sheppard (Chair)

Councillors: M. Bird, J. Bonner, J. Clarke, S. Croft, M. Etienne, B. Hughes, T. Jenkins, N. King, M. Wright and W. Markham (substitute for J. Gutteridge)

Apologies: Councillor J. Gutteridge.

PART I – PUBLIC BUSINESS

LIC7 **Minutes**

RESOLVED that the minutes of the meeting held on the 25th June 2025, be approved and signed by the Chair.

LIC8 **Declarations of Interest**

RESOLVED that the declarations of interests are as set out in the Schedule which can be viewed on the Council website ([Councillor Declarations of Interests](#)).

LIC9 **Hackney Carriage, Private Hire Drivers, Operators And Vehicle Proprietor Licensing Policy**

A report of the Assistant Director – Environment and Enforcement gave Members of the Committee an opportunity to consider a Hackney Carriage, Private Hire Drivers, Operators and Vehicle Proprietor Licensing Policy following consultation

RESOLVED that

- a) comments on the Hackney Carriage, Private Hire Drivers, Operators and Vehicle Proprietor Licensing Policy consultation be considered by the Committee;
- b) comments and points made by Committee Members in relation to the policy be collated, and the policy be updated; and
- c) a Working Group be formed to review the updated policy before a report is prepared for the portfolio holder to adopt the policy.

LIC10 **Exclusion of the Public and Press**

RESOLVED that under section 100A(4) of the Local Government Act 1972, the public and press be excluded from the meeting during consideration of the following item, it being likely that there would be disclosure of exempt information of the description specified in paragraphs 1 and 2 of Part I of Schedule 12A to the Local Government Act 1972.

PART 2 – EXEMPT BUSINESS

LIC11 **Private Hire Driver - New Application**

A report of the Assistant Director – Environment and Enforcement gave the Panel the opportunity to hear all the evidence, and to discuss and consider an application for a new private hire driver's licence.

RESOLVED that having heard all the evidence and discussed the options, the Licensing Committee have decided that Mr B is not a fit and proper person to hold a private hire driver's licence.

Chair

AGENDA ITEM NO. 6

NUNEATON AND BEDWORTH BOROUGH COUNCIL

Report to: Licensing Committee

Date of Meeting: 11th November 2025

Subject: Statement of Licensing Policy

Portfolio: Planning and Enforcement

Responsible Officer: Assistant Director- Environment and Enforcement

Corporate Plan – Theme: Theme 1: Place and Prosperity

Corporate Plan – Aim: Continue to promote and enable events across the Borough.

Ward Relevance: All

Public or Private: Public

Forward Plan: N/A

Subject to Call-in: Yes

1. Purpose of report

- 1.1. To consider a revised Statement of Licensing Policy following consultation.

2. Recommendations

- 2.1. The revised Statement of Licensing Policy be recommended to Council for adoption.

3. Background

- 3.1. The review of the Statement of Licensing Policy (attached at Appendix A) has been undertaken in accordance with

the requirements of the Licensing Act 2003. The review of this Policy has been undertaken in collaboration with all five Warwickshire Authorities and Coventry City Council so that we can have, for all intents and purposes, similar policies which assist the trade, the public and responsible authorities.

4. Body of report and reason for recommendations

- 4.1. This report has been brought to Committee as the Authority must have an up-to-date Licensing Policy in place, in accordance with regulations, from the 7th January 2026, when the existing Policy will lapse.
- 4.2. The draft statement was published on the Council's website and consultation with responsible authorities and stakeholders has taken place as required.
- 4.3. The consultation period ended on 21st September 2025, no relevant responses were received.
- 4.4. The Statement of Licensing Policy must be subsequently adopted by full Council to come into effect from 7th January 2026.

5. Consultation with the public, members, officers and associated stakeholders

- 5.1. The consultation period started on 30th June 2025 and ended on 21st September 2025. The consultation included writing to various stakeholders, other agencies, the public and elected members as well as being published on the Council's website and social media sites.
- 5.2. No relevant responses were received.

6. Financial Implications

- 6.1. None

7. Legal Implications

- 7.1. To comply with the five-year period set out within section 5 of the Licensing Act 2003, this document must be reviewed, consulted on revised and re-published by 7th January 2026.

8. Equalities implications

8.1. No specific equality implications have been identified following the completion of an equality impact assessment.

9. Health implications

9.1. No specific health implications have been identified following the completion of an impact assessment.

10. Climate and environmental implications

10.1. No direct climate and/or environmental implications have been identified.

11. Section 17 Crime and Disorder Implications

11.1. No direct Section 17 crime and disorder implications have been identified.

12. Risk management implications

12.1. No direct risk management implications have been identified.

13. Human resources implications

13.1. No direct human resource implications have been identified.

14. Options considered and reason for their rejection

14.1. In formulating this report and recommendations, the following other options were identified. Reasons for their rejection or why the option and recommendation proposed in section 2 of the report has been selected are outlined below.

Option Ref	Option Title	Reason for rejection or why the option and recommendation proposed in section 2 of the report has been selected
A	Do nothing	Breach of the Licensing Act-Failure to follow a statutory duty, Section 5.
B		
C		

15. Conclusion

15.1. The committee are asked to recommend to full Council that the Statement of Licensing Policy be adopted.

15.2. Under section 5 of the Licensing Act 2003, every licensing authority must:

- Prepare and publish a statement of its licensing policy every five years
- Keep it under review; and
- Make revisions as appropriate, again subject to consultation and publication requirements.

The policy sets out how the authority will exercise its functions under the Act — including decisions on premises licences, club premises certificates, temporary event notices, and personal licences.

16. Appendices

16.1. Please note the following appendices:

- i. Appendix A – [Draft Statement of Licensing Policy 2026 - 2031]

17. Background papers

17.1. Please note there are no background papers attached to this report.

18. Report Writer Details:

Officer Job Title: Licensing Team Leader

Officer Name: Ricky Casserly

Officer Email Address: ricky.casserly@nuneatonandbedworth.gov.uk

**Nuneaton
&
Bedworth**



Licensing Act 2003

**Statement of
Licensing
Policy
2026-2031**

**Covering the period
7th January 2026 to 6th January 2031**

Adopted by the Council xxxxxx

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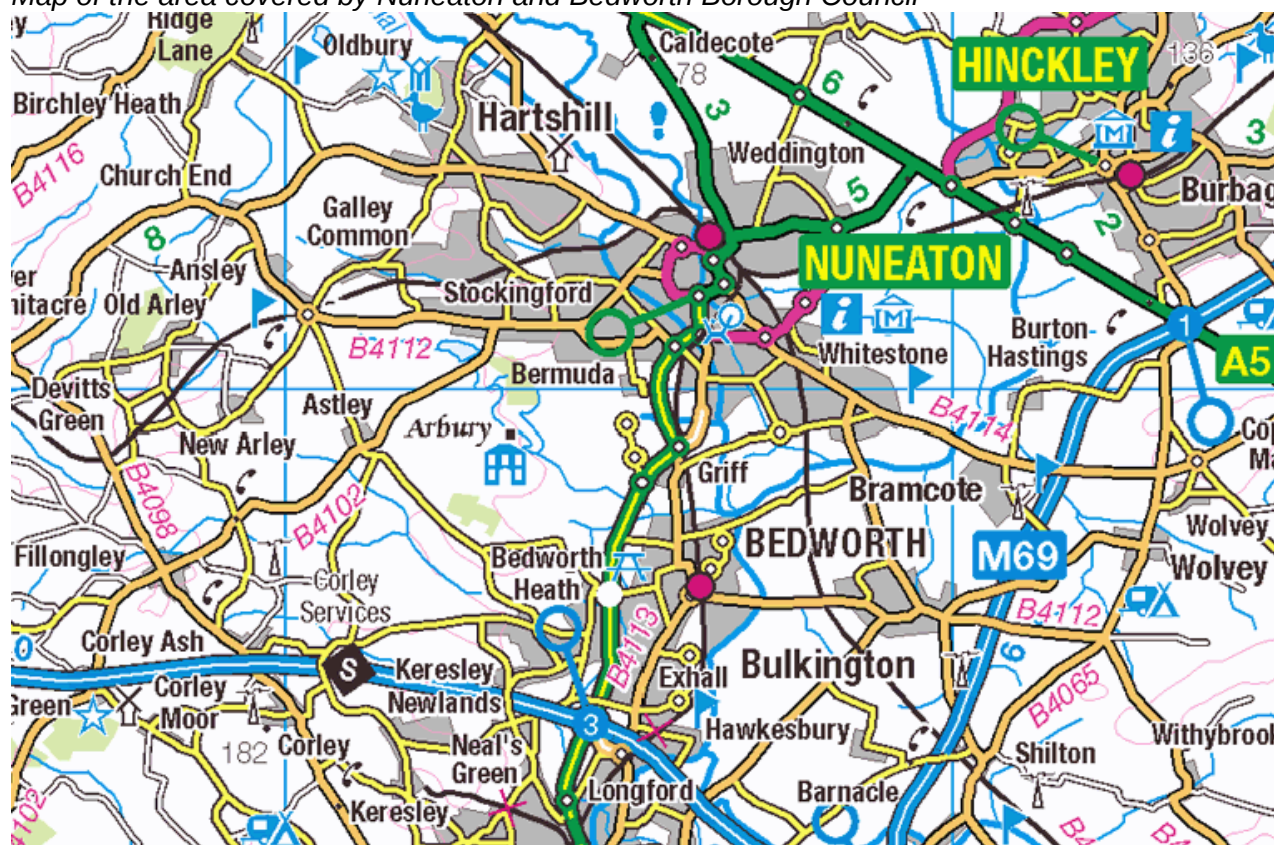
Supporting documentation

The Borough Council, in conjunction with other Warwickshire Authorities and Coventry City Council, and in consultation with the responsible authorities, has devised a generic policy to promote and aid consistency in licensing matters.

Important Note

In producing this Statement of Licensing Policy, the Licensing Authority is aware that the Government may amend the Licensing Act 2003, subordinate legislation and statutory guidance. Any such amendments made in the future will only be incorporated into subsequent Policy Statements and not this policy document and readers of this document are advised to check on the Home Office/Gov.uk website to ensure they have the latest information.

Map of the area covered by Nuneaton and Bedworth Borough Council –



STATEMENT OF LICENSING POLICY

1 INTRODUCTION

1.1 Nuneaton and Bedworth Borough Council ('the Council') has a duty under the terms of the Licensing Act, 2003 ('the Act') to carry out its functions as the Licensing Authority with a view to promoting the following licensing objectives:

- **The prevention of crime and disorder**
- **Public safety**
- **The prevention of public nuisance**
- **The protection of children from harm**

1.2 The promotion of these objectives is the paramount consideration when determining an application and any conditions attached to an authorisation.

1.3 The Council is situated in the north of Warwickshire, which contains five district councils. The Borough has a population of 134,200 (2021 Census estimate) making it the third largest in the county in terms of population but it is the smallest in terms of area. The Borough is largely urban in character with three main centres of habitation (Nuneaton, Bedworth and Bulkington). There are narrow areas of countryside between the areas of habitation. A map of the area is shown on the previous page.

1.4 This Statement of Licensing Policy relates to all those licensing activities identified as falling within the provisions of the Act, namely: -

- **The sale by retail of alcohol**
- **The supply of alcohol by clubs**
- **The provision of regulated entertainment**
- **The provision of late-night refreshment**

For the purposes of this document any reference to an 'authorisation' means a Premises Licence, Club Premises Certificate, Temporary Event Notice (TEN) and, where appropriate to the context, a Personal Licence.

1.5 The Council recognises that the licensing function is only one means of promoting delivery of the above objectives and should not therefore be seen as a means for solving all problems within the community. The Council will therefore continue to work with the neighbouring authorities, the Warwickshire Police ('the Police'), local businesses, arts organisations, performers, local people and all responsible authorities to promote the common objectives as outlined. In addition, the Council recognises its duty under S.17 of the Crime and Disorder Act, 1998, with regard to the prevention of crime and disorder.

1.6 This policy statement has been prepared in accordance with the provisions of the Act and the Guidance issued under Section 182 of the Act. The Policy statement is valid for a period of 5 years from 7th January 2026. This policy statement will be subject to review and further consultation prior to any substantial changes.

Responsible Authorities

1.7 A list of contact details for responsible authorities authorised under the Act is attached to this policy statement as Appendix 1.

1.8 The Council has recognised the Warwickshire Safeguarding Children Board as the local body competent to advise it on the protection of children from harm and has designated it as a responsible authority for the purpose of Section 13 of the Act.

The Licensing Authority as a Responsible Authority

- 1.9 The Licensing Authority will, when acting as a responsible authority, act in accordance with the Government Guidance issued under Section 182 of the Act wherever possible. In particular, it will not normally intervene in applications where the issues are within the remit of another responsible authority and will ensure an appropriate separation of responsibilities between the officer administering an application and an officer acting on behalf of the responsible authority.

Public Health as a Responsible Authority

- 1.10 There is no specific licensing objective related directly to health within the current legislation. When making a representation, the Director of Public Health will be required to relate such representations and available data to the other licensing objectives. This may include prevention of accidents, injuries and other immediate harms that can result from alcohol consumption, such as unconsciousness, alcohol poisoning attendance at Accident and Emergency and underage drinking.
- 1.11 Health bodies hold valuable information which may not be recorded by other agencies, including analysis of data on attendance at emergency departments and the use of ambulance services following alcohol related incidents. Sometimes it may be possible to link ambulance callouts and attendance to irresponsible practices at specific premises and presented to Licensing Sub-Committees when representations are made

2 CONSULTATION

- 2.1 Before publishing this policy statement the Council has consulted with, and given proper consideration to, the views of the following in line with the statutory guidance:

- Chief Constable of Warwickshire Police
- Warwickshire Fire & Rescue Service
- Director of Public Health – Warwickshire
- Other responsible authorities

3 FUNDAMENTAL RIGHTS

- 3.1 Under the terms of the Licensing Act 2003 any person may apply for a variety of authorisations and have each application considered on its individual merits. Equally, any person has a right to make relevant representations on an application or to seek a review of a licence or certificate where provision has been made for them to do so in the Act.
- 3.2 Applicants and those making relevant representations in respect of applications to the Council have a right of appeal to Warwickshire Magistrates' Court against the decisions of the Council.

4 LICENSING CONDITIONS

- 4.1 Licensing is about regulating the carrying on of licensable activities on licensed premises, by qualifying clubs and at temporary events within the terms of the Act. Premises include open spaces. Conditions attached to various authorisations will be focused on matters which are within the control of individual licensees and others in possession of relevant authorisations. Accordingly, these matters will centre on the premises being used for licensable activities and the vicinity of those premises. If there is an incident or other dispute, the Council will primarily focus on the direct impact of the activities taking place

at licensed premises on members of the public living, working or engaged in normal activities in the area concerned.

- 4.2 The Council can only impose the national mandatory conditions, unless it has received a relevant representation. This then allows the Council to impose additional conditions, if considered necessary following a hearing.
- 4.3 When considering any conditions, the Council acknowledges that licensing law should not be seen as the primary mechanism for the general control of nuisance and anti-social behaviour by individuals once they are away from licensed premises and therefore beyond the direct control of the individual, club or business holding the licence, certificate or authorisation concerned. Nonetheless, it is a key aspect of general control and licensing law which results in a more holistic approach to the management of the evening and night-time economy of the Borough. For example, applicants should note that stricter conditions to control noise are likely to be imposed in the case of premises situated in largely residential areas.
- 4.4 The Council does not propose to implement standard licensing conditions on licences or other relevant types of authorisations across the board. Therefore, the Council will attach conditions to relevant authorisations which are tailored to the individual style and characteristics of the premises and events concerned and that are appropriate to promote the licensing objectives in the light of the representations received.

5 OPERATING HOURS

- 5.1 The Licensing Authority welcomes the opportunities afforded to the local economy by the 2003 Act and will strive to balance this with the rights of local residents and others who might be adversely affected by licensable activities based on the principles laid down in this document
- 5.2 When dealing with licensing hours, each application will be dealt with on its individual merits. The Licensing Authority recognises that longer licensing hours with regard to the sale of alcohol can assist in avoiding concentrations of customers leaving premises simultaneously. This is expected to reduce the friction at late-night fast-food outlets, taxi ranks and other sources of transport which can lead to disorder and disturbance. The Licensing Authority does not wish to unduly inhibit the development of thriving and safe evening and night-time local economies which are important for investment and employment locally and in the main welcomed by residents and visitors to the Borough.
- 5.3 The Licensing Authority will not set fixed trading hours within designated areas. However, an earlier terminal hour and stricter conditions with regard to noise control than those contained within an application may be appropriate in residential areas where relevant representations are received, and such measures are deemed appropriate to uphold the licensing objectives.
- 5.4 Shops, stores and supermarkets will generally be free to provide sales of alcohol for consumption off the premises at any times when the retail outlet is open for shopping, unless there are good reasons based on the licensing objectives for restricting those hours.

6 LATE NIGHT LEVY AND EARLY MORNING RESTRICTION ORDER

- 6.1 The Council, has not been presented with sufficient evidence to consider that it would be appropriate to introduce a Late-Night Levy or Early Morning Restriction Order. The Licensing Authority will keep these matters under review and accordingly reserves the right, should the need arise, to introduce these measures during the life of this statement of licensing policy.

7 CUMULATIVE IMPACT

- 7.1 For the purposes of this document 'cumulative impact' means the potential impact on the promotion of the licensing objectives of a significant number of licensed premises concentrated in one area. Cumulative impact is a proper matter for the Council to consider in developing its licensing policy. This should not be confused with 'need', which concerns the commercial demand for another particular type of premises. Government guidance states that 'need' is not a matter for the Licensing Authority but is a matter for the Planning Authority and the free market.
- 7.2 The Licensing Authority has not been presented with sufficient evidence to consider any area within the Borough to currently have a particular concentration of licensed premises causing a cumulative impact on one or more of the licensing objectives. The Licensing Authority will keep this matter under review and accordingly reserves the right, should the need arise, to introduce a special policy concerning cumulative impact during the life of this statement of licensing policy.
- 7.3 The absence of a special policy does not prevent any responsible authority or any other party from making representations on a new application for the grant of a licence on the grounds that the premises will give rise to a negative cumulative impact on one or more of the licensing objectives. The Act allows for such consideration, but the individual merits of each application must always be considered.

8 PROMOTION OF THE LICENSING OBJECTIVES

8.1 Prevention of Crime and Disorder

- 8.1.1 Licensed premises, especially those offering late night/early morning entertainment or alcohol and refreshment for large numbers of people, can sometimes be associated with elevated levels of crime and disorder.
- 8.1.2 The Licensing Authority expects individual licence/certificate holders, new applicants and temporary event organisers, to regularly review their arrangements in addressing crime and disorder issues pertinent to their particular licensable activities, location and/or premises. Information and advice can be obtained from the Police, business network groups and other sources. The Licensing Authority also encourages local residents and other businesses to discuss issues of concern directly with individual businesses or to contact the Police or the Licensing Authority if they believe that particular licensed premises are failing to promote this objective.
- 8.1.3 The Borough Council will, through its Community Safety Partnership, devise and help deliver strategies to tackle the misuse of alcohol, which has been identified in the Cabinet Office's Alcohol Harm Reduction Strategy as being a precursor to crime and anti-social behaviour. The Licensing Authority expects existing licence/certificate holders, new applicants and the organisers of temporary events, to be able to demonstrate the measures they use, or propose to adopt, to prevent and actively discourage the sale/supply of alcohol to children and the sale/supply of alcohol to individuals who are already drunk. In general, conditions will reflect local crime prevention strategies.
- 8.1.4 The risk assessment approach remains fundamental in the operation of all licensed premises. Licence holders and applicants are strongly recommended to work closely with the Police in particular in bringing into effect appropriate control measures to either overcome established or potential problems. A combination of short and longer-term strategies may need to be deployed by authorisation holders to sustain and promote the prevention of crime and disorder. The Police have a list of recommended Security Industry Association (SIA) registered Contractors, and we would advise that this list be used when considering the employment of SIA registered door staff.

- 8.1.5 The Licensing Authority will expect new applicants, existing licence/certificate holders and organisers of temporary events to adopt recognised good practices in whatever area of operation they are engaged. The Licensing Authority regards the Police as the primary source of advice in relation to preventing crime and disorder and will normally expect Police advice/recommendations to be followed unless there are good reasons for not doing so.
- 8.1.6 Queues at late night takeaways can be a source of disorder and applicants for premises licences for this type of premises are expected to address this in their operating schedule.
- 8.1.7 The Borough Council has specific duties under Section 17 of the Crime and Disorder Act 1998 that underpins any control strategy that is employed. The Council will continue to work in partnership with the Police in addressing crime and disorder issues.
- 8.1.8 The objective of preventing crime and disorder will include the Licensing Authority taking appropriate decisions and/or imposing appropriate conditions on receipt of a representation containing evidence that a licensed premises is undertaking activities which might incite violence, crime or disorder or the threat of such against minority groups.
- 8.1.9 The Licensing Authority, in order to promote the licensing objectives, encourages all licensed premises within the borough to be members of a relevant local Pub watch Scheme, where one exists.
- 8.1.10 The Licensing Authority and Police have a zero tolerance of drug use in licensed premises and recognise that drug use is not something that is relevant to all licensed premises. However, it is recognised that special conditions may need to be imposed for certain venues to reduce the likelihood of drugs being sold and consumed and to create a safer environment for those who may have taken them. 8.1 The Licensing Authority and Police have a zero tolerance of drug use in licensed premises but recognise that drug use is not something that is relevant to all licensed premises. However, it is recognised that special conditions may need to be imposed for certain venues to reduce the likelihood of drugs being sold and consumed and to create a safer environment for those who may have taken them.

Many licensed premises work incredibly hard to ensure that their customers can enjoy a night out safely and deter perpetrators. To support licensed premises, several industry associations produced a factsheet which includes recommendations and some resources for the hospitality sector on how to respond to and prevent spiking.

The fact sheet can be found here: www.local.gov.uk/publications/lga-guidancenote-drink-spiking-prevent

Premises should ensure all reports of spiking are acted upon and that all incidents of alleged spiking are recorded and reported to the police. It is also helpful to the police if staff:

- obtain full details of the affected person reporting the incident, including a description of what they are wearing as officers will want to track them on CCTV.
- can provide as detailed a description of the suspected perpetrator as possible, if known, including clothing
 - can provide an approximate time of the incident and the location within the premises where they believe it occurred.
- can secure the drinking vessel(s) that is suspected as containing the 'drug' so this can be tested at a later time.
- can seize any drinking vessel that the suspect may have been using.
- ensure the health and safety of the customer, which could be by calling emergency services, ensuring they are with trusted friends who will look after them, offering assistance, if needed, and providing a safe space for the customer.

- ensure appropriate training is provided to relevant members of staff.
- review searching procedures and amend as necessary, as well as reviewing how often toilets are inspected, as victims of spiking have been found in there. Premises should also review the functionality of any CCTV and ensure it is not obscured.
- consider providing information (such as posters) regarding drink spiking in the premises.
- consider if it would be useful to provide anti-spiking bottle stoppers and protective drink covers. It may also be helpful to see if drug testing kits have been made available in your area by the police or council.

8.1.11 Once away from licensed premises a minority of consumers may behave badly and unlawfully. There are other mechanisms both within and outside the licensing regime that are available for addressing such issues. The Council will address a number of these issues through the Community Safety Partnership in line with the strategic objectives for crime and disorder reduction and drug and alcohol misuse within the Borough.

8.1.12 In relation to premises seeking or holding a Premises Licence and where alcohol will be sold under the terms of that licence the Licensing Authority expects that:

(a) any designated premises supervisor will have been given sufficient management authority and to be able to exercise effective day-to-day control of the premises

(b) authority to make alcohol sales when given by the Designated Premises Supervisor (DPS) or any other Personal Licence holder should be clearly evidenced in writing. This is to ensure that premises selling alcohol are properly managed in accordance with the Act and that premises operate in a way that promotes the prevention of crime and disorder. This will also benefit operators themselves through being able to demonstrate a commitment to the proper management of premises, particularly if enforcement becomes necessary.

8.2 Promotion of Public Safety

8.2.1 Public safety is not defined within the Act but Government guidance advises that it is concerned with the physical safety of people using the premises and not with public health, which is covered by other legislation.

8.2.2 Applicants and event organisers will be expected to assess not only the physical environment of the premises (or site) but also operational practices, in order to protect the safety of members of the public visiting the site, those who are employed in the business, those who are engaged in running an event or anyone else that could be affected by site activities. This assessment would normally take place within a risk assessment framework.

8.2.3 Holders of premises licences, and club certificates, or those organising temporary events, should interpret 'public safety' widely to include freedom from danger or harm.

8.2.4 For licensed or certificated premises and for temporary events, public safety must be kept under review and where changes to operational practices/events occur, or the customer profile changes, a review of risk assessments must be undertaken.

8.2.5 Fire safety is governed by the Regulatory Reform (Fire Safety) Order 2005 and is not something with which the Licensing Authority will normally become involved.

Where a Responsible Authority has recommended a safe capacity limit on all or part of a premises, the Licensing Authority will expect an applicant/authorisation holder to follow such a recommendation unless there are good reasons for not doing so.

- 8.2.6 'Martyn's Law' has been developed to ensure public premises and events are better prepared for terrorist attacks, requiring organisers to take reasonable practicable steps, which vary according to their capacity, to mitigate the impact of a terrorist attack and reduce physical harm. We would expect all licensees to comply with any requirements set out within the Act as and when it comes into force

8.3 Prevention of Public Nuisance

- 8.3.1 The Licensing Authority remains sensitive to the expectations and needs of different parts of the community in respect of leisure and cultural pursuits and will view applications accordingly. The impact of those activities on people who have to live, work and sleep within the local vicinity of a licensed premises or event will also be considered. If the impact of licensed activities is disproportionate and unreasonable or markedly reduces the amenity value of the area to local people, then the Licensing Authority will take account of this when exercising its functions.
- 8.3.2 The Licensing Authority considers that the potential for public nuisance can be prevented or much reduced by good design and planning during new or ancillary construction works, by the provision of good facilities, and effective management. This will require appropriate advice at the planning and development stages of new projects. Applicants should consider carefully the suitability of the premises for the type of activity to be undertaken, particularly in terms of ventilation, noise breakout and noise/vibration transmission to adjoining premises.
- 8.3.3 Licence holders already in receipt of complaints should seek an early remedy to any confirmed problem. The organisers of temporary events should pre-empt potential nuisance, especially when complaints have previously arisen at the same venue.
- 8.3.4 The Licensing Authority expects authorisation holders to use their risk assessments and Operating Schedules to review and, if need be, to make necessary improvements to the premises, or to operational practices, in order to prevent public or statutory nuisance.
- 8.3.4 Where the provisions of existing legislation prove inadequate or inappropriate for control purposes, the Licensing Authority will consider imposing licence conditions. Any condition deemed appropriate and imposed by the Licensing Authority to promote the prevention of public nuisance will focus on measures within the direct control of the licence holder or designated premises supervisor.

8.4 Protection of Children from Harm

- 8.4.1 The Act details a number of legal requirements designed to protect children in licensed premises. The Licensing Authority is concerned to ensure that authorisation holders, including organisers of temporary events, create safe environments (in terms of physical, moral and psychological welfare) for children who may be on the premises. Children should be unable to access alcohol or drugs and be subject to an appropriate level of care and supervision at all times.
- 8.4.2 The Act prohibits children aged under 16 years old and unaccompanied by an adult, from being present in licensed premises (including premises operating under a TEN) that are being used primarily or exclusively for consumption of alcohol.
- 8.4.3 The admission of children to any premises will otherwise normally be left to the discretion of the individual licensee/event organiser, as the Act does not generally prohibit children from accessing licensed premises. Where children are accompanied and supervised by a responsible adult, additional measure should not normally be necessary. The Licensing Authority supports the view that children should enjoy access to a range of licensed

premises where possible but cannot impose conditions requiring the admission of children to any premises.

The Licensing Authority will judge the merits of each separate application before deciding whether or not to impose conditions restricting access by children. Conditions which may be relevant in this respect are outlined in Government guidance.

- 8.4.4 In premises where alcohol is sold or supplied it is a mandatory condition that premises licence holders will operate a recognised 'Proof of Age' scheme. The Council supports the Challenge 25 scheme and where this is not proposed within the operating schedule, alternative and similarly rigorous controls should be detailed.
- 8.4.5 The Licensing Authority expects that customers should be confronted by clear and visible signs on the premises that underage drinking constitutes an offence in law and that they may well be required to produce proof of their age to a member of staff. Organisers of temporary events should apply similar safeguards in their undertakings.
- 8.4.6 Venue operators seeking premises licences and club premises certificates can volunteer prohibitions and restrictions in their operating schedules because their own risk assessments have determined that the presence of children is undesirable or inappropriate. These will become conditions attached to the licence or certificate where no relevant representations are received by the Licensing Authority.
- 8.4.7 The Licensing Authority regards the Strategic Commissioning Group as being the primary source of advice and information on children's welfare and would normally expect any advice/recommendations from the Board to be followed unless there are good reasons for not doing so. The Licensing Authority will attach appropriate conditions where these appear necessary to protect children from moral, psychological or physical harm.
- 8.4.8 In order to prevent children from seeing films incompatible with their age, licence holders who exhibit films will be expected to impose and enforce viewing restrictions in accordance with the recommendations of the British Board of Film Classification.
- 8.4.9 It is expected that authorisation holders will ensure that, whenever children are in the vicinity of a film or exhibition that is being shown/staged in a multi purpose premises, sufficient ushers/stewards (minimum 18 years old) will be in attendance at the entrance to the viewing rooms at all times to ensure children cannot enter or view the film or exhibition.
- 8.4.10 Children have access to a range of regulated public entertainment venues and may be present as members of a viewing audience or as performers in their own right. The Licensing Authority expects authorisation holders, including those organising temporary public events, to make proper provision for child safety and welfare during such events. Notwithstanding public safety issues, supervisory arrangements must be reflected within operating schedules. Suitable monitoring strategies should also be in place to ensure that supervisory levels are appropriate.
- 8.4.11 Where a large number of children are likely to be present on any licensed premises, for example a children's show or pantomime, the Council may require that there is an adequate number of adult staff at places of entertainment to control access and egress of children and to protect them from harm. Children present at events as entertainers will be expected to have a nominated adult responsible for each child performer.

9 MANDATORY LICENSING CONDITIONS

- 9.1 The Government has introduced a range of mandatory conditions aimed at establishing minimum standards for the way alcohol is sold. The conditions apply to all alcohol retailers. Guidance on these conditions can be found on the Gov.uk website below

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/350507/2014-08-29_MC_Guidance_v1_0.pdf

10 OTHER CONSIDERATIONS

10.1 Relationship with Planning

- 10.1.1 The planning and licensing regimes involve consideration of different (albeit related) matters. The Licensing Committee and Sub-committees are not bound by decisions made by the Council's Planning Committee, and vice versa.
- 10.1.2 The grant of any application or variation of a licence which involves a material alteration to a building would not relieve the applicant of the need to apply for planning permission or building control approval, where appropriate.
- 10.1.3 There are also circumstances when as a condition of planning permission, a terminal hour has been set for the use of premises for commercial purposes. Where these hours are different to the licensing hours, the applicant must observe the earlier closing time. Premises operating in breach of their planning consent would be liable to enforcement action under planning law.
- 10.1.4 The Local Planning Authority may also make representations against a licensing application in its capacity as a responsible authority, where such representations relate to one or more of the licensing objectives (see Paragraph 1.1 above).
- 10.1.5 The 'agent of change' principle which seeks to protect uses, particularly with regard to venues that provide regulated entertainment through permissions under the Licensing Act, is recognised as an important concept under both regimes and is supported by this policy. Where reviews are sought by residents or responsible authorities in relation to public nuisance alleged to arise from a licensed premises, the nature of the premises, its track record and length of time it has been providing the activities complained of will all be taken into account in determining the application.

10.2 Applications

- 10.2.1 An applicant may apply under the terms of the Act for a variety of authorisations and any such application will be considered on its individual merits. Any person may make representations on an application or seek a review of a licence or certificate where provision has been made for them to do so in the Act. Representations should be made directly to the Licensing Authority by writing to the Licensing Section, Nuneaton and Bedworth Borough Council, Town Hall, Coton Road, Nuneaton, CV11 5AA
or Email: licensing@nuneatonandbedworth.gov.uk
- 10.2.2 The Licensing Authority expects each and every applicant for a premises licence, club premises certificate or variation to address how they intend to meet the licensing objectives. Where no information is given by the applicant, there may be circumstances where the Licensing Authority considers the application to be incomplete and the application is returned without further processing.
- 10.2.3 In determining a licence application the Licensing Authority will take each application on its merits. Licence conditions will only be imposed following a hearing and in order to

promote the licensing objectives and will only relate to matters within the control and ability of the applicant. Licence conditions will not normally be imposed where other regulatory provisions are enforceable (e.g. planning, environmental health, fire safety, and building control legislation) so as to avoid confusion and duplication, except where they can be exceptionally justified to promote the licensing objectives.

10.2.4 The Licensing Authority will impose only such conditions as are proportionate towards promoting the licensing objectives, which do not propose unnecessary burdens, and which are appropriate to the individual size, style and characteristics of the premises and events concerned.

10.2.4 In considering applications, the Licensing Authority will primarily focus on the direct impact of the activities taking place at the licensed premises on members of public living, working or engaged in normal activity in the area concerned. The Licensing Authority recognises that licensing law is not the primary mechanism for the general control of nuisance and anti-social behaviour by individuals once they are away from the licensed premises and, therefore, beyond the direct control of the individual, club or business holding the licence, certificate or authorisation concerned.

10.2.5 Conditions include any limitations or restrictions attached to a licence, certificate or other authorisation and essentially are the steps or actions the holder of the authorisation will be required to take or refrain from taking at all times when licensable activities are taking place at the premises in question.

10.3 Live Music Act 2012

10.3.1 The Live Music Act came into force on 1st October 2012 and is designed to encourage more performances of live music. The Act removed live music from the scope of Licensing Authority control, subject to certain criteria. However, controls may be added or reinstated at a review hearing if the manner in which live music has been provided has been undermining the licensing objectives.

11 INTEGRATING STRATEGIES AND THE AVOIDANCE OF DUPLICATION

By consulting widely prior to this policy statement being published, the Council has taken full account of local policies covering crime prevention, anti-social behaviour, culture, transport, planning and tourism as part of an integrated strategy for the Council, Police and other agencies. Many of these strategies may not be directly related to the promotion of the licensing objectives, but indirectly impact upon them.

11.1 Crime Prevention strategies

11.1.1 Crime prevention and drug and alcohol misuse strategies such as Nuneaton and Bedworth Safer Communities Partnership (NABSCOP) Strategic Assessment will be considered in licence conditions, so far as possible.

11.1.2 The Nuneaton and Bedworth Local Strategic Partnership (NBLSP), with membership including the Council, Police and the Warwickshire Fire Service, is committed to making Nuneaton and Bedworth a safe place in which to live, work and visit. It is the role of the NBLSP to strategically plan, commission and oversee services that tackle crime and disorder and address drug and alcohol misuse.

11.2 Best Practice Schemes

11.2.1 The Licensing Authority are aware that there are a number of schemes such as Ask Angela, Pubwatch and other initiatives which promote night time safety. Membership of these schemes are not mandated by the Licensing Authority, however it is our

expectation that responsible licence holders would proactively engage with any schemes that promote night time safety for both customers and their staff.

11.3 Cultural strategies

- 11.3.1 The Council will monitor the licensing of regulated entertainment and particularly live music and dancing where practicable, to ensure that potential event organisers have not been deterred from making applications because of licensing requirements.

11.4 Promotion of Equality

- 11.4.1 The Licensing Authority in carrying out its functions under the Act is obliged to have due regard to the need to eliminate unlawful discrimination, harassment and victimisation, to advance equality of opportunity, and to foster good relations between persons with different protected characteristics. The protected characteristics are age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.
- 11.4.2 Government Guidance advises that conditions should not be attached to authorisations which would duplicate existing statutory requirements. The Council therefore, takes this opportunity to remind operators of premises of their duties towards disabled persons (including performers) on their premises under the Building Regulations and the Equality Act 2010. This includes a duty that any person who provides a service to the public must make reasonable adjustments to any physical feature that makes it impossible or unreasonably difficult for a disabled person to access a service, or to provide the services by a reasonable alternative means.

11.5 Avoidance of Duplication

- 11.5.1 When considering any application, the Council will avoid duplication with other regulatory regimes so far as possible. Therefore, the Council will not attach conditions to a licence in relation to a matter covered by another regulatory regime unless going beyond such a regime is considered appropriate for the promotion of the licensing objectives in the particular circumstances.

12 ENFORCEMENT

- 12.1 The Licensing Authority has an established working relationship with the Police and other enforcing authorities on enforcement issues. This will provide a more efficient deployment of resources targeting high risk premises and activities. The Licensing Authority will endeavour to host the Multi-Agency Licensing Enforcement Meetings (MALEM) every 6/8 weeks where all responsible authorities will be invited to attend. The MALEM is an essential tool in identifying issues in licensed premises early so interventions can be made and enforcement can be carried out at the appropriate level as soon as possible.
- 12.2 This enforcement regime in relation to licensing follows the Government's Regulators' Code in that it follows the basic principles of Openness, Helpfulness, Proportionality and Consistency.
- 12.3 Licensed premises are visited by the responsible authorities and the Licensing Authority who carry out targeted inspections to check that the premises licence/certificate is being complied with, to check compliance with other legislation and/or to deal with a complaint that has been received.

12.4 There are several enforcement options available depending on the outcome of the inspection or investigation of the complaint which includes:

- Verbal advice – this covers minor complaints/infringements where advice is seen as the most appropriate way to deal with the issue.
- Written warning – this is a step-up from verbal advice and authorisation holders are given a letter recording the warning given and containing the details of any necessary remedial action.
- Action planning – this plan will be written down and given to the authorisation holder and Designated Premises Supervisor. It explains what actions are required and within what time period, in order to comply with the licensing objectives, specific legislation or conditions. It will be regularly reviewed and if the authorisation holder/DPS have complied, the action plan will be terminated. If there are areas of non-compliance, the authorisation holder may face prosecution, or their authorisation may be called for a review.
- Review – when there is evidence to show that the licensing objectives are not being met then the authorisation holder will have to attend a review hearing in front of the Licensing Sub-Committee. A decision will be made by the Licensing Authority Sub-Committee based on the evidence put forward as to whether the DPS will be removed and/or the authorisation revoked, suspended, amended or have additional conditions applied.
- Prosecution – under the Licensing Act, certain offences can be instituted by the Licensing Authority, the Director of Public Prosecutions or the Weights and Measures Authority (Trading Standards). In addition, responsible authorities have a wide range of powers to institute prosecution under other specific legislation depending on the nature of evidence found.
- Closure – several of the responsible authorities have the power to close licensed premises whilst on site if they deem it necessary e.g. the Police, Health & Safety, Environmental Health, Trading Standards and the Fire Service. The Licensing Team also have powers to request closure through the Magistrates' Court for continuing unauthorised alcohol sales.

13 ADMINISTRATION, EXERCISE AND DELEGATION OF FUNCTIONS

13.1 Licensing Committee

13.1.1 The powers of the Council under the Act may be carried out by the Licensing Committee, by a Sub-Committee or, instead, by one or more Council officers acting under delegated authority.

13.1.2 It is considered that many of the decisions and functions will be purely administrative in nature. In the interests of speed, efficiency and cost-effectiveness the Council may delegate these functions to the Licensing Committee, Sub-Committees, or in appropriate cases, to officers supporting the licensing function.

13.1.3 Where, under the provisions of the Act, there are no relevant representations on an application these matters will be dealt with by officers. Should there be relevant representations then an oral hearing will usually take place before a Licensing Sub-Committee except where all parties agree to proceed in writing. A licence/certificate review will normally take place before a Licensing Sub-Committee. The following table sets out the delegation of functions:

Matters to be dealt with	Full Committee	Sub Committee	Officers
Application for personal licence		If a police objection	If no objection made
Application for premises licence/club premises certificate		If a relevant representation made	If no relevant representation made

Application for provisional statement	If a relevant representation made	If no relevant representation made
Application to vary premises licence/club premises certificate	If a relevant representation made	If no relevant representation made
Application to vary designated premises supervisor	If a police objection	All other cases
Request to be removed as designated premises supervisor		All cases
Application to transfer of premises licence	If a police objection	All other cases
Application for interim authorities	If a police objection	All other cases
Application to review premises licence/club premises certificate	All cases	
Decision on whether a complaint is irrelevant frivolous vexatious etc.		All cases
Decision to object when local authority is a consultee and not the relevant authority considering the application	All cases	
Determination of a police/EHO objection to a temporary event notice	All cases	
Determination of a Minor Variation application		All cases
Removal of the requirement for a designated premises supervisor at community premises	If a police objection	All other cases

13.2 Premise Licence Application forms

- 13.2.1 Application forms will be in the prescribed format. The operating schedule will form part of the completed application form for a premises licence and a club premises certificate. The form will need to contain information that describes the style of the venue, the licensable activities to be provided, the operational procedures, hours, nature of the location, needs of the local community, etc. Most importantly, the applicant will have to detail the steps that will be taken to promote the licensing objectives. Applicants should carry out a risk assessment before they apply for a licence.
- 13.2.2 Applicants are encouraged to fully consult the Police and other statutory services well in advance of carrying out their risk assessments and submitting their applications. Application forms and guidance leaflets will be available from the Licensing Section, including contact names for each of the responsible authorities that will be receiving applications. Most applications will require additional documentation and a fee to be included with the form. Incomplete applications will not be considered and will be returned to the applicant.
- 13.2.3 Where national guidance permits, online applications will be accepted providing the necessary documentary attachments are uploaded into the application and the appropriate fee paid. Nuneaton and Bedworth Borough Council is currently using the Electronic Licence Management System (GOV.UK) which is supported by the Department of Business Innovation and Skills.
- 13.2.4 Applicants are encouraged to make themselves aware of any relevant planning and transportation policies, tourism and cultural strategies and local crime, alcohol, drug and disorder strategies in order to take these into account, where appropriate, when formulating their operating schedule. Guidance notes containing contact and website information about these policies will be available from the Licensing Section. Contact details are below.

14. COMMENTS ON THIS POLICY

- 14.1 The Statement of Licensing Policy will be reviewed on a regular basis. Individuals and organisations that wish to comment on the policy are invited to send their comments in writing to:

Licensing Section
Nuneaton and Bedworth Borough Council
Town Hall
Coton Road
Nuneaton
CV11 5AA

Tel: 024 7637 6222 (between 9am-1pm weekdays)

Email: licensing@nuneatonandbedworth.gov.uk

Website: www.nuneatonandbedworth.gov.uk

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LICENSING ACT 2003**Nuneaton & Bedworth Borough Council – Responsible Authorities****Warwickshire Police**

Prevention Team
 Licensing
 Nuneaton Justice Centre
 Vicarage Street
 Nuneaton
 CV11 4JU
 E-mail: northwarksliquorlicensing@warwickshire.police.uk

Trading Standards Service

Warwickshire County Council
 Old Budbrooke Road
 Warwick
 CV35 7DP
 Tel: 01926 414024
 E-mail: tslicensing@warwickshire.gov.uk

Warwickshire Fire & Rescue

Fire Safety Headquarters
 Warwick Street
 Leamington Spa
 CV32 5LH
 Tel: 01926 423231
 E-mail: firesafety@warwickshire.gov.uk

Head of Food and Occupational Safety

Environmental Health
 Nuneaton & Bedworth Borough Council
 Town Hall
 Coton Road
 Nuneaton
 CV11 5AA
 Tel: 024 7637 6403
 E-mail: brsteam@nuneatonandbedworth.gov.uk

Head of Environmental Protection

Environmental Health
 Nuneaton & Bedworth Borough Council
 Town Hall,
 Coton Road,
 Nuneaton
 CV11 5AA
 Tel: 024 7637 6398
 E-mail: envhealth@nuneatonandbedworth.gov.uk

Head of Planning

Planning
Nuneaton & Bedworth Borough Council
Town Hall
Coton Road
Nuneaton
CV11 5AA
Tel: 024 7637 6328
E-mail: planning@nuneatonandbedworth.gov.uk

Protection of Children from Harm

Strategic Commissioning People Group
Building 2, Saltisford Office Park
Ansell Way
Warwick
CV34 4UL
Tel: 01926 742603
E-mail: licenseapplications@warwickshire.gov.uk

Alcohol Licensing Team

Home Office (Immigration Enforcement)

IE Compliance Team
2 Ruskin Square (floor 6)
Dingwall Road
Croydon
CR0 2WF
E-mail: IE.licensing.applications@homeoffice.gov.uk

National Health Service/Public Health

Public Health Department (Licensing)
NHS Warwickshire/Warwickshire C.C.
PO Box 43 – Shire Hall
Warwick
CV34 4SX
Tel: 01926 413 712
E-mail: phadmin@warwickshire.gov.uk