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Date: 2nd September 2025

Dear Sir/Madam,

A meeting of the **CABINET** will be held in the Council Chamber, Town Hall, Nuneaton, on **Wednesday, 10th September 2025 at 6.00 p.m.**

Yours faithfully,

Tom Shardlow

Chief Executive

To: Members of Cabinet

Councillor C. Watkins (Leader and Housing)
Councillor S. Hey (Deputy Leader and Resources & Central Services)
Councillor B. Hughes (Leisure & Health)
Councillor N. King (Business & Regeneration)
Councillor K. Price (Communities & Public Services)
Councillor T. Venson (Planning & Enforcement)

Observer

Councillor Kris Wilson

- Leader of the Main Opposition Group

AGENDA

PART I

PUBLIC BUSINESS

1. **EVACUATION PROCEDURE**

A fire drill is not expected, so if the alarm sounds, please evacuate the building quickly and calmly. Please use the stairs and do not use the lifts. Once out of the building, please gather outside the Lloyds Bank on the opposite side of the road.

Exit by the door by which you entered the room or by the fire exits which are clearly indicated by the standard green fire exit signs.

If you need any assistance in evacuating the building, please make yourself known to a member of staff.

Please also make sure all your mobile phones are turned off or set to silent.

2. **APOLOGIES** - To receive apologies for absence from the meeting.

3. **DECLARATIONS OF INTEREST**

To receive declarations of Disclosable Pecuniary and Other Interests, in accordance with the Members' Code of Conduct.

Declaring interests at meetings

If there is any item of business to be discussed at the meeting in which you have a disclosable pecuniary interest or non-pecuniary interest (Other Interests), you must declare the interest appropriately at the start of the meeting or as soon as you become aware that you have an interest.

Arrangements have been made so that interests that are declared regularly by members can be viewed in a schedule on the Council website ([Councillor Declarations of Interests](#)). Any interest noted in the schedule on the website will be deemed to have been declared and will be minuted as such by the Democratic Services Officer. As a general rule, there will, therefore, be no need for those Members to declare those interests as set out in the schedule. There are, however, TWO EXCEPTIONS to the general rule:

1. When the interest amounts to a Disclosable Pecuniary Interest that is engaged in connection with any item on the agenda and the member feels that the interest is such that they must leave the room. Prior to leaving the room, the member must inform the meeting that they are doing so, to ensure that it is recorded in the minutes.

2. Where a dispensation has been granted to vote and/or speak on an item where there is a Disclosable Pecuniary Interest, but it is not referred to in the Schedule (where for example, the dispensation was granted by the Monitoring Officer immediately prior to the meeting). The existence and nature of the dispensation needs to be recorded in the minutes and will, therefore, have to be disclosed at an appropriate time to the meeting.

Note: Following the adoption of the new Code of Conduct, Members are reminded that they should declare the existence and nature of their personal interests at the commencement of the relevant item (or as soon as the interest

becomes apparent). If that interest is a Disclosable Pecuniary or a Deemed Disclosable Pecuniary Interest, the Member must withdraw from the room.

Where a Member has a Disclosable Pecuniary Interest but has received a dispensation from Audit and Standards Committee, that Member may vote and/or speak on the matter (as the case may be) and must disclose the existence of the dispensation and any restrictions placed on it at the time the interest is declared.

Where a Member has a Deemed Disclosable Interest as defined in the Code of Conduct, the Member may address the meeting as a member of the public as set out in the Code.

Note: Council Procedure Rules require Members with Disclosable Pecuniary Interests to withdraw from the meeting unless a dispensation allows them to remain to vote and/or speak on the business giving rise to the interest.

Where a Member has a Deemed Disclosable Interest, the Council's Code of Conduct permits public speaking on the item, after which the Member is required by Council Procedure Rules to withdraw from the meeting.

4. MINUTES - To confirm the minutes of the Cabinet meeting held on the 16th July 2025 (**Page 7**).
5. PUBLIC CONSULTATION – Members of the Public will be given the opportunity to speak on specific agenda items, if notice has been received.
Members of the public will be given three minutes to speak on a particular item and this is strictly timed. The Chair will inform all public speakers that: their comments must be limited to addressing issues raised in the agenda item under consideration: and that any departure from the item will not be tolerated.
The Chair may interrupt the speaker if they start discussing other matters which are not related to the item, or the speaker uses threatening or inappropriate language towards Councillors or officers and if after a warning issued by the Chair, the speaker persists, they will be asked to stop speaking by the Chair. The Chair will advise the speaker that, having ignored the warning, the speaker's opportunity to speak to the current or other items on the agenda may not be allowed. In this eventuality, the Chair has discretion to exclude the speaker from speaking further on the item under consideration or other items of the agenda.
6. PUBLIC SPACE PROTECTION ORDER – HIGHWAY CAR SALES - a report of the Assistant Director - Environment and Enforcement (**Page 15**)
7. GENERAL FUND BUDGET MONITORING Q1 – a report of the Assistant Director – Finance attached (**Page 35**)
8. HOUSING REVENUE ACCOUNT BUDGET MONITORING Q1 – a report of the Assistant Director – Finance attached (**Page 41**)
9. CAPITAL BUGDET MONITORING Q1 – a report of the Assistant Director – Finance attached (**Page 47**)

10. RECOMMENDATIONS FROM OVERVIEW AND SCRUTINY PANEL

a) Health & Corporate Resources OSP

Skilled Migrant Workers Policy and Procedure

A decision made by Cabinet on 16th July 2025, on the matter above was called in. This was assessed against Article 12: Principles of Decision Making, as detailed within the Council's Constitution, and found to be a valid call in.

As per the call in procedure an Extraordinary Health and Corporate Resources OSP was held on the 19th August 2025 to consider and review the call in request. The outcome of the review by the panel is as follows:

RESOLVED that the decision made by Cabinet be endorsed, allowing the decision to be carried out but under different timescales due to delay.

b) Housing & Communities OSP

Consultation on Changes To Pool Bank Street Car Park

A decision made by Cabinet on 16th July 2025, on the matter above was called in. This was assessed against Article 12: Principles of Decision Making, as detailed within the Council's Constitution, and found to be a valid call in.

As per the call in procedure an Extraordinary Housing & Communities OSP was held on the 26th August 2025 to consider and review the call in request. The outcome of the review by the panel is as follows:

RESOLVED that the decision made by Cabinet be endorsed, allowing the decision to be carried out but under different timescales due to delay.

11. ANY OTHER ITEMS - which in the opinion of the Chair of the meeting should be considered as a matter of urgency because of special circumstances (which must be specified)

Nuneaton and Bedworth Borough Council
Corporate Plan
Building Communities 2025 – 2029

United in Achievement.

Theme 1: Place and Prosperity

Strategic Aims:

1. Regenerate Nuneaton Town Centre; completing the Transforming Nuneaton Programme.
2. Establish an increased number of residential properties within the Town Centres
3. Help local businesses thrive, support new business incubation and reduce the number of vacant units.
4. Continue to promote and enable events across the Borough.
5. Continue to develop and help our markets to thrive.
6. Work with the business community to strengthen business in the whole Borough
7. Deliver a regeneration plan for Bedworth Town Centre.
8. Promote, and support our Town Centre economies.

Theme 2: Housing, Health and Communities

Strategic Aims:

1. Deliver the construction and opening of the Bedworth Physical Activity Hub (BPAH).
2. Focus on awareness and promotion of support services for mental health and wellbeing.
3. Facilitate warm, safe, sustainable and affordable housing.
4. Work with public health colleagues and partners to address community inequalities.
5. Promote active travel across the Borough.
6. Extend the housing home building programme to provide more Council homes.
7. Work with partners to prioritise community safety and empowerment.

Theme 3: Green Spaces and Environment

Strategic Aims:

1. Review the grounds maintenance contract for the Borough.
2. Celebrate the heritage within our green spaces, including museums, George Eliot and local industry.
3. Decarbonise our housing stock and promote the decarbonisation of homes in the private sector.
4. Support our residents to recycle more of their household waste.
5. Promote and develop play area facilities in line with the Parks and Green Space Strategy.
6. Reduce the carbon footprint of the Pingles Leisure Centre by 2026.
7. Establish a Climate Change Strategy and Delivery Plan by 2026.
8. Work with partners to improve air quality across the Borough.
9. Explore opportunities to promote, protect and enhance biodiversity in the borough.

Theme 4: Your Council

Strategic Aims:

1. Conduct a Local Government Association Peer Review by 2026.
2. Increase the level of resident engagement and consultation.
3. Deliver a refreshed Council change plan to modernise services.
4. Focus on civic pride, celebrating rich heritage and diverse communities.
5. Deliver continued forward financial planning to safeguard the finances of the Council.
6. Set ambitious and challenging budgets, to ensure taxpayers money is respected, and high-quality services are delivered.
7. Deliver a modern organisation with agile and effective structure that meet the needs of residents.
8. Strive for transparency and accountability in all that we do. Increase public scrutiny.

NUNEATON AND BEDWORTH BOROUGH COUNCIL

CABINET

16th July 2025

A meeting of Cabinet was held on Wednesday 16th July, 2025 in the Council Chamber at the Town Hall.

Present

Councillor C. Watkins (Leader and Housing)
Councillor S. Hey (Deputy Leader and Resources & Central Services)
Councillor B. Hughes (Leisure & Health)
Councillor N. King (Business & Regeneration)
Councillor K. Price (Communities & Public Services)
Councillor T. Venson (Planning & Enforcement)

CB19 **Apologies**

None

CB20 **Declarations of Interest**

RESOLVED that the Declarations of Interest for this meeting are as set out in the Schedule published on the website.

CB21 **Minutes**

RESOLVED that the minutes of the Cabinet meeting held on 18th June 2025, be approved, and signed by the Chair

CB22 **General Fund Revenue Outturn 2024/25**

The Assistant Director – Finance submitted a report to Cabinet presenting the final outturn position for 2024/25 for the General Fund and approve the earmarked reserve balances at 31st March 2025.

RESOLVED that

- a) the 2024/25 outturn position for the General Fund be noted; and
- b) the earmarked reserve balances as detailed in Appendix 2 of the report be approved.

Speakers:

County Councillor Keith Kondakor

Options

- 1. Approve both recommendations in full
- 2. Not approve both recommendations and ask for further information

Reasons

The Council must report the financial performance of the council up to the end of the previous financial year.

CB23 Housing Revenue Account (HRA) Revenue Outturn 2024/25

The Assistant Director – Finance submitted a report to Cabinet presenting the final outturn position for 2024/25 for the HRA and approve the HRA reserve balances at 31st March 2025

RESOLVED that

- a) the 2024/25 outturn position for the HRA be noted; and
- b) the reserve balances as detailed in Appendix 2 be approved.

Speakers: County Councillor Keith Kondakor

Options:

- 1. To approve the recommendations in full
- 2. To not approve the recommendations and ask for further information

Reasons:

The Council must report the financial performance of the council up to the end of the previous financial year.

CB24 Capital Outturn 2024/25

The Assistant Director – Finance submitted a report to Cabinet to update on the Council's outturn position on capital expenditure for both the General Fund and Housing Revenue Account (HRA).

RESOLVED that

- a) the final capital outturn position for 2024/25 for the General Fund and HRA be approved;
- b) the updated capital budget for 2025/26 detailed in Appendix 2 of the report be recommended to Council for approval; and
- c) the capital reserve position at the end of 2024/25 be noted.

Speakers: County Councillor Keith Kondakor

Options:

- 1. To approve the recommendations
- 2. To not approve the recommendations and ask for further information.

Reasons:

The Council must report the financial performance of the council up to the end of the previous financial year.

CB25 Collection Fund Outturn 2024/25

The Assistant Director – Finance submitted a report to provide the final position on the Collection Fund for 2024/25

RESOLVED that the Collection Fund position as detailed in the report be approved

Speakers:

County Councillor Keith Kondakor

Options:

1. To approve the recommendation
2. To not approve the recommendation and ask for further information.

Reasons:

The Council must report the financial performance of the council up to the end of the previous financial year.

CB26 Parks and Greenspace Strategy and Allotment Strategy

The Assistant Director – Recreation & Culture provided Cabinet with a report on the above strategies for formal adoption and delivery of the play area capital programme.

RESOLVED that

- a) the Parks and Green Space Strategy and Allotment Strategy be adopted;
- b) the three-year Capital Programme from 2025 – 2028 at Appendix 3 of the report, using the allocated s.106 funds received and earmarked reserves of 300k be approved;
- c) Delegated authority be given to the Assistant Director – Recreation & Culture to carry out procurement exercises in accordance with the Council's contract Procedure Rules to deliver the play area capital programme in line with the strategy in Appendix 3 of the report; and
- d) Delegated authority be given to the Assistant Director – Recreation & Culture to approve the allocation of allotment s106 moneys received by NBBC for the purposes of increasing plot capacity and improved facilities, specifically as set out in each individual legal s106.

Speakers:

County Councillor Keith Kondakor
Councillor Julian Gutteridge

Options:

1. Adopt the strategy
2. Not adopting the three-year play area capital programme.

Reasons:

There is a requirement for the existing strategies to be updated and relevant.

CB27 Ground Maintenance Procurement

The Assistant Director – Recreation & Culture provided a report to cabinet for consideration of the options for the future management of the Grounds Maintenance Contract, on expiry of the current outsourced contract.

RESOLVED that

- a) delegated authority be given to the Strategic Director for Public Services in consultation with the Assistant Director for Recreation & Culture and the Portfolio Holder for Leisure & Health to proceed with a timetable for the procurement exercise of the future Grounds Maintenance Contract;
- b) delegated authority be given to the Strategic Director for Public Services in consultation with the Assistant Director for Recreation and Culture and the Portfolio Holder for Leisure & Health to procure a consultant/s to support in the delivery of a new grounds maintenance contract and specification in accordance with Contract Procedure Rules and Procurement Regulations;
- c) delegated authority be given for the Assistant Director for Recreation & Culture in consultation with Assistant Director for Central Operations to procure a grounds maintenance software system to support future delivery of the grounds maintenance contract; and
- d) section 5.2 of the report be approved and following feedback from a cross-party members working group, a further report be brought back to Cabinet on the future new specification tender and evaluation themes be approved.

Speakers:

Councillor Julian Gutteridge

Options:

- 1. Approve the recommendation
- 2. Not utilising external consultation support

Reasons:

The delivery of a procurement exercise is required to ensure that the Council is not without a ground's maintenance contract at the end of the current contract.

CB28 Conduct Public Consultation on changes to Pool Bank Street Car Park

The Assistant Director for Economy & Regeneration and Assistant Director for Social Housing & Community Safety submitted a report providing an overview of matters arising and to seek authority to carry out a community consultation on changes proposed to Pool Bank Street, Car Park.

RESOLVED that

- a) delegated authority be given to the Strategic Director – Housing & Communities and the Communities & Community Safety Manager to carry out a community consultation with regards to the installation of additional security measures at this site; and
- b) a future report be presented to Cabinet detailing options and recommendations, based upon the outcome of the consultation.

Speakers:

County Councillor Keith Kondakor
Councillor Sue Markham
Councillor Damon Brown

Options:

1. Agree the recommendations
2. Not agree the recommendations

Reasons:

Local residents have raised a number of issues with both the local authority and police that include anti-social behaviour in the evenings, speeding vehicles and drug use.

CB29 Skilled Migrant Workers Policy and Procedure

A report was submitted to Cabinet by the People Services Manager on the Skilled Worker Migrant Sponsorship Scheme set out the Council's approach in relation to policy and procedure.

RESOLVED that the Skilled Migrant Workers Policy and Procedure attached at Appendix A of the report be approved.

Speakers:

Councillor Sue Markham
Councillor Martin Walsh

Options:

1. Agree the recommendation
2. Not agree the recommendation but this may reduce the candidate pool for skilled/professional roles that are historically more difficult to fill

Reasons:

A policy and procedure are needed to ensure the Council complies with requirements under its Skilled Worker Migrant Sponsorship License.

CB30 Implementation of Sharepoint as the Corporate Document Management Solution

The Assistant Director – Central Operations submitted a report to Cabinet to provide an overview of the requirement to vary the Microsoft licensing contract in order to procure services to assist in the implementation and development of SharePoint

RESOLVED that delegated authority be given to the Assistant Director for Central Operations to approve a variation of the Microsoft licensing contract to provide services to assist in the implementation and development of SharePoint as our corporate document management solution.

Speakers:

County Councillor Keith Kondakor

Options:

1. Do nothing - the increasing costs of Content Manager solution, together with the lack of successful corporate adoption to date, indicate this is a less favourable option
2. Move away from Content Manager to using just network shares - the ability to share and collaborate on documents is not possible using this approach. Applying permissions, access controls and retention schedules is complex and time consuming.
3. Procuring an alternative - Costs are likely to be similar to those of Content Manager. SharePoint is available with no additional ongoing costs. The option presented, whilst it incurs an initial cost, would, therefore, save the Council money longer term due to no longer requiring Content Manager (or similar system).

Reasons:

Agreeing a variation of the current Microsoft licensing contract will enable us to create a secure, compliant and functional framework that will enable us to migrate documents from our existing solutions.

CB31 Bedworth Market Refurbishment Project

A report was submitted to Cabinet for allocation of additional funding to complete the refurbishment works for the Bedworth Indoor Market.

RESOLVED that

- a) the allocation of £58k additional funding required for the refurbishment be approved; and
- b) a Joint Contract Tribunal (JCT) be entered into with the nominated contractor to deliver the refurbishment of Bedworth Indoor Market.

Speakers:

County Councillor Keith Kondakor
Councillor Martin Walsh

Options:

1. Do nothing - the Bedworth market refurbishment provides an opportunity to create a multiple use destination location within the confines of the Town Centre providing opportunities for business incubation space, pop up market trading and covered events. However, the venue has lacked historical investment and without these improvements may become unsustainable as a standalone market venue.
2. Additional funding not approve - while improvements can still be made to the venue with the initial funding, this improvement would have to deliver the required upgrades to electrical work and cleaning works and may jeopardise the key improvements to the feel and look of the venue required to make it more appealing to traders and visitors.

Reasons:

Given the lack of historical investment in the venue the funding will give the opportunity to create a destination location in a key location.

CB32 Recommendations from Overview and Scrutiny Panels

i) Business, Regeneration and Planning OSP – 12th June 2025

Integrated Performance Report – Third and Fourth Quarters

At the meeting of Business, Regeneration and Planning OSP held on 12th June 2025 a recommendation was made to Cabinet as follows:

‘IT BE RECOMMENDED TO CABINET that the relevant Cabinet Member be asked to liaise with the County Council and County Highways on a regular basis to try and improve the state of roads, improve traffic issues and improve planning of roadworks to reduce impact residents.’

Speaker: County Councillor Keith Kondakor

Upon consideration of the recommendation, it was **RESOLVED** that the recommendation be rejected on the basis that this correspondence currently happens on a weekly basis and with regular meetings

ii) Business, Regeneration and Planning OSP – 12th June 2025

Update on Regeneration Projects

At the meeting of Business, Regeneration and Planning OSP held on 12th June 2025 a recommendation was made to Cabinet as follows:

‘IT BE RECOMMENDED TO CABINET THAT

i) Cabinet be requested to give their support to retaining the name ‘St Georges Hall’; and

ii) Cabinet be asked to look into starting the process for celebrating 800 years of Market Charter status in 2026.’

Speaker: Councillor Michael Bird

Upon consideration of the recommendation, it was **RESOLVED** that

a) the retaining of the name ‘St Georges Hall be not supported; and

b) the process for celebrating 800 years of Market Charter status in 2026 be started.

iii) Health and Corporate Resources OSP – 26th June 2025

Fees and Charges Policy

At the meeting of Health and Corporate Resources OSP held on 26th June 2025 the following recommendation below was made to Cabinet:

‘IT BE RECOMMENDED TO CABINET that the Fees and Charges Policy be approved and adopted from August 2025.’

Speaker: County Councillor Keith Kondakor

Upon consideration of the recommendation, it was **RESOLVED** that the Fees and Charges Policy be approved and adopted from August 2025.

CB33 **Any Other Items**

None

Chair

PUBLICATION DATE: 21ST JULY 2025

DECISIONS COME INTO FORCE: 29TH JULY 2025

AGENDA ITEM NO. 6

NUNEATON AND BEDWORTH BOROUGH COUNCIL

Report to: Cabinet

Date of Meeting: 10th September 2025

Subject: Public Space Protection Order – Highway Car Sales

Portfolio: Planning and Enforcement

Responsible Officer: Assistant Director - Environment and Enforcement

Corporate Plan – Theme: 2 and 3

Corporate Plan – Aim: Work with partners to prioritise community safety and empowerment

Ward Relevance: All

Public or Private: Public

Forward Plan: Yes

Subject to Call-in: Yes

1. Purpose of report

- 1.1 Cabinet is asked to consider approval of a new Public Space Protection Order (PSPO) related to highway vehicle sales under powers within the Anti-Social Behaviour, Crime and Policing Act 2014. The purpose of the order is to address the issues caused by vehicles exposed for sale in prominent positions on highways within the Borough. The new order

would replace a previous identical order that existed until 21st March 2025.

2. Recommendations

- 2.1 Cabinet approves the new PSPO in the form set out in Appendix A.

3. Background

- 3.1 Public Space Protection Orders were introduced by the Anti-Social Behaviour, Crime and Policing Act 2014 and can set restrictions or requirements on groups or individuals to prevent them committing anti-social behaviour in a public place. Key tests must be met. These are;

- *it must be having, or be likely to have, a detrimental effect on the quality of life of those in the locality;*
- *be of persistent or continuing nature; and*
- *be unreasonable.*

- 3.2 Nuneaton and Bedworth Borough Council, particularly Council members directly, and Warwickshire County Highways have for some time received ongoing complaints related to the exposure for sale of vehicles in prominent positions on main roads in the Borough. This is detrimental to the street scene and the visual appearance of the Borough as well as being unfair to those businesses who use legitimate business premises for this purpose.

- 3.3 As a result a PSPO prohibiting the exposure for sale of vehicles on specified parts of the highway was introduced on 21st March 2022 and ran for 3 years expiring on 20th March 2025 in accordance with the relevant legislation. The previous order is shown in appendix C.

4. Body of report and reason for recommendations

- 4.1 During the period the previous order was in force (March 2022 – March 2025) 22 complaints were made in relation to vehicles in contravention of the order. Notably 15 of these complaints were received between October 2024 and March 2025 showing an increase in activity toward the latter stage of the order.

- 4.2 In addition, during the period of the order, 4 complaints were received about cars in areas not included in the order and 1 about a private sale so outside the scope of the order.
- 4.3 No formal enforcement action has been necessary in relation to any of the above complaints. Operators have been contacted by means of letter, phone call or informal notice on the vehicle and on each occasion the vehicle has been removed. There is no evidence of an operator contravening the order on a second occasion hence no formal enforcement action being necessary.
- 4.4 The complaints received, particularly the recent uptick, during the period of the previous order combined with the effectiveness of the order in dealing with these complaints presents justification for the reintroduction of the order in its previous form.
5. Consultation with the public, members, officers and associated stakeholders
- 5.1 Accordingly, a public consultation exercise was undertaken between 15th April and 6th May 2025. A survey was placed on the Councils website and promoted via press release and social media channels. 88 Responses were received. Key feedback from the consultation is given table 1 below with full results presented in Appendix B.

Table 1 – key consultation feedback

Question	Response
Before reading this consultation, were you aware that a Public Space Protection Order was in place for roadside commercial vehicle sales?	Yes – 66% No – 34%
Do you feel the PSPO has reduced the number of cars for sale on roadsides in the Borough?	Yes – 84% No – 7% Not sure – 9%
Have you ever seen vehicles for sale on roadsides in the Borough?	Yes – 92% No – 8%
Did the presence of these vehicles affect you in any way?	Reduced visibility or caused obstruction – 33% Made the area look untidy or unsafe – 46% Attracted Anti-social behaviour – 13% No impact – 4% Other – 5%
Do you have any concerns about cars parked for sale at the side of the roads?	Yes - 100% Specific concerns raised see appendix B:
Have you ever reported a car for sale to the Council?	Yes – 15% No - 85%
Please explain why you reported it	13 Responses: See appendix B

In your view, is this kind of behaviour (selling vehicles on roadsides for commercial purposes) significant enough to justify a legal order and fines?	Yes - 95% No – 5%
Add further comments	See appendix B
Do you think the current level of enforcement (e.g. fines, warnings) is effective?	Yes – 58% No – 42%
Add further comments	See appendix B
Do you support renewing the PSPO for another 3 years with the same boundaries and conditions	Yes – 93% No – 7%
Please explain why you don't support it	See appendix B
Any other comments	See appendix B

5.2 Following the public consultation the Act requires a period of formal statutory consultation on the proposed order.

5.3 Specified consultees include Warwickshire County Council, Chief of Police, Police and Crime Commissioner. As such the proposed order was sent to the following for consultation; Warwickshire County Council Highways and Legal Departments, Warwickshire Police Chief Constable and the Warwickshire Police and Crime Commissioner.

5.4 No response from the above consultees was received in support or objection to the order. It should be noted that no objection to the order was received from the above during the consultation for the original PSPO in 2022.

6. Financial Implications

None

7. Legal Implications

None

8. Equalities implications

8.1 A review has been undertaken and it has been identified that no assessment is required following consultation and liaison with the appropriate officer.

9. Health implications

No health implications have been identified.

10. Climate and environmental implications

No direct climate and/or environmental implications have been identified.

11. Section 17 Crime and Disorder Implications

- 11.1 Nuneaton and Bedworth Borough Council proposes a Public Space Protection Order (PSPO) for the purposes of controlling highway car sales. The PSPO would create an offence of exposing a vehicle for sale on A or b category roads in the Borough.

12. Risk management implications

No direct risk management implications have been identified.

13. Human resources implications

No direct human resource implications have been identified.

14. Options considered and reason for their rejection

- 14.1 In formulating this report and recommendations, the following other options were identified. Reasons for their rejection or why the option and recommendation proposed in section 2 of the report has been selected are outlined below.

Option Ref	Option Title	Reason for rejection or why the option and recommendation proposed in section 2 of the report has been selected
A	Do nothing	Evidence confirms ongoing concern and complaint about Highway Vehicle sales. A 'do nothing option' would not address this issue.
B	Implement a modified Public Space Protection Order	Complaint data, officer experience and public consultation demonstrate that the previous order was effective in reducing cars for sale on the highway. Expanding or extending the order either on a geographical basis or related to the nature of highway issues was weighed against the resource implications of enforcement by Environmental Health and the appropriateness of taking responsibility for interventions that could be undertaken by other e.g. County Highways.

15. Conclusion

15.1 The evidence set out above demonstrates that the following tests for the introduction of a PSPO are met;

- *it must be having, or be likely to have, a detrimental effect on the quality of life of those in the locality;*
- *be of persistent or continuing nature; and*
- *be unreasonable.*

All legally required publicity and consultation has been undertaken to allow the reintroduction of the order.

16. Appendices

Please note the following appendices:

- i. Appendix A – Proposed Public Space Protection Order order
- ii. Appendix B – Responses to public consultation
- iii. Appendix C – Previous Order (2022-2025)

17. Background papers

Statutory Guidance on the use of Anti-Social Behaviour Powers – Home Office.

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/823316/2019-08-05_ASB_Revised_Statutory_Guidance_V2.2.pdf

18. Report Writer Details:

Officer Job Title: Senior Environmental Health Officer

Officer Name: Andrew Snowden

Officer Email Address:

andrew.snowden@nuneatonandbedworth.gov.uk

**NUNEATON AND BEDWORTH BOROUGH COUNCIL
HIGHWAY VEHICLE SALES (COMMERCIAL) PUBLIC SPACE PROTECTION
ORDER 2025**

The Anti-social Behaviour, Crime and Policing Act 2014

Nuneaton and Bedworth Borough Council (in this order called “the Authority”) hereby makes the following Public Space Protection Order under Section 59 of the Anti-Social Behaviour Crime and Policing Act 2014 (“the Act”) and following consultation under section 72 of the Act.

1. The Order may be cited as the Nuneaton and Bedworth Borough Council Highway Vehicle Sales (Commercial) Public Space Protection Order 2025 (“the Order”).
2. The Order comes into force on XXXXX 2025 and will remain in force for a period of 3 years unless varied or extended by the Authority under the Act.
3. The effect of the Order is to prohibit unauthorised non-domestic vehicle sales within the administrative area of Nuneaton and Bedworth Borough Council (“the Order Area”) as shown on the map attached at Appendix A, in accordance with the prohibitions listed below.

Prohibitions

1. **This Order prohibits any person** from parking and exposing for sale a motor vehicle, motorcycle, trailer, caravan or similar on any category A and B road shown in red on the plans attached at Appendix A within the Order Area;
2. **This Order prohibits any person** from parking and exposing for sale a motor vehicle, motorcycle, trailer, caravan or similar within 15 metres of a category C and D road, where it forms a junction with a category A or B road, at the locations indicated in yellow on the plans attached at Appendix A.
3. **This Order prohibits any person** from parking and exposing for sale a motor vehicle, motorcycle, trailer, caravan or similar on any part of a service road at the locations shown in blue on the plans attached at Appendix A.

For the purpose of this order “Person” includes an individual or body corporate selling the vehicles as part of a trade or business.

The Order does not apply to private domestic sales in the immediate vicinity of a persons property or within the curtilage of their property.

“exposing a motor vehicle, motorcycle, trailer, caravan or similar for sale” shall include, but not be limited to, any such vehicle displaying any sign, writing, symbol, telephone

numbers or similar advertising that the vehicle, cycle, trailer or caravan in question is available for purchase. The extent of roads covered by the order shall include all land maintained as part of the public highway such as grass verges, laybys and road traffic islands.

Offence

It is an offence for a person to do anything that the person is prohibited from doing by this Order unless

- a) he has reasonable excuse for failing to comply with this requirement; or
- b) The Authority has consented in writing generally or specifically or exempted any person from non-compliance with the prohibitions.

Penalty

A person who is guilty of an offence for failing to comply with this Order shall be liable on summary conviction to a fine not exceeding level 3 (£1000) on the standard scale.

Fixed Penalty Notices

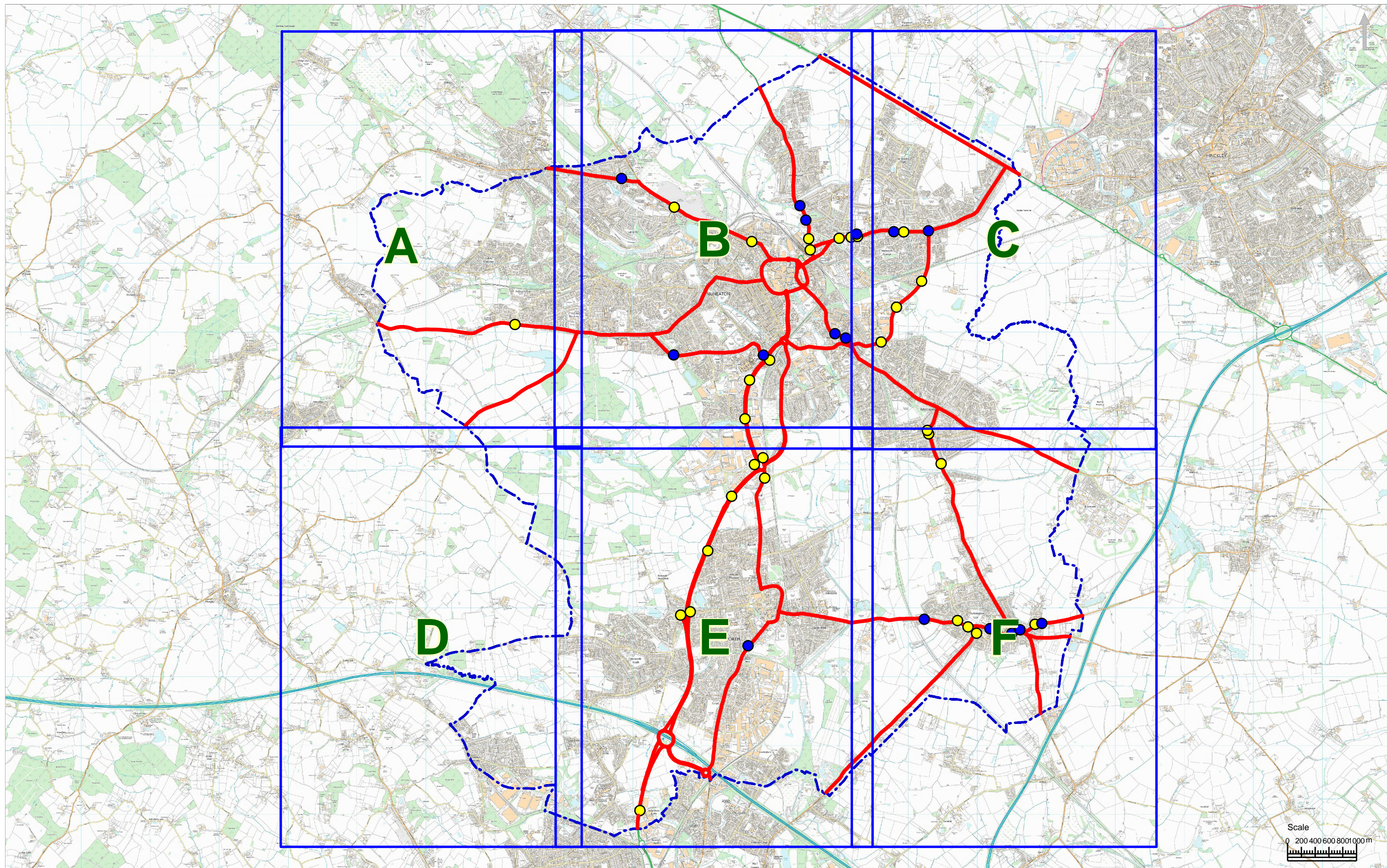
An authorised person may issue a Fixed Penalty Notice not exceeding £100 to anyone they have reason to believe has committed an offence under this order.

The COMMON SEAL of the)
NUNEATON AND BEDWORTH BOROUGH COUNCIL was)
hereunto affixed this
in the presence of:-)

Challenging the Order

Any “interested party” which includes someone who lives in the restricted area or regularly works or visits it or the person who has been charged with failing to comply with the Order may within six weeks of the date of this make an application to the High Court, under Section 66 of the Act, on the grounds that:

- a) that the Authority did not have the power to include a particular prohibition or requirement in the Order (or by the variation)**
- b) a requirement under Chapter 2 of the Act was not complied with in relation to the Order (or Variation).**



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Key for Car Sales: Public Spaces Protection Order maps

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10/03/2022

Question	Response
Before reading this consultation, were you aware that a Public Space Protection Order was in place for roadside commercial vehicle sales?	Yes – 66% No – 34%
Do you feel the PSPO has reduced the number of cars for sale on roadsides in the Borough?	Yes – 84% No – 7% Not sure – 9%
Have you ever seen vehicles for sale on roadsides in the Borough?	Yes – 92% No – 8%
Did the presence of these vehicles affect you in any way?	Reduced visibility or caused obstruction – 33% Made the area look untidy or unsafe – 46% Attracted Anti-social behaviour – 13% No impact – 4% Other – 5%
Do you have any concerns about cars parked for sale at the side of the roads?	Yes - 100% Specific concerns raised (7 comments): I believe that as well as causing a distraction to drivers it is an eyesore and in some cases damages roadside grassed areas Traffic and pedestrian hazard - people stopping cars to go and look at those vehicles being sold. People wanting to sell vehicles have plenty of other ways in which to do so. It is unsociable and blocks the pavement for people of all ages, Block view when driving, distraction and parked in dangerous places Could cause issues Distraction of drivers and probably the proceeds will not be reported to HMRC Danger to passers by
Have you ever reported a car for sale to the Council?	Yes – 15% No - 85%
Please explain why you reported it	13 Responses: Within PSPO area Trader posing as private seller?? Cars driven onto verges are a hazard. Before PSPO we had upto 4 being sold on Eastboro Way alone. Because they distract motorists, damage verges, make area look untidy, cause unsafe parking and of questionable legality/quality. Is seller running a "business"? there selling cars from XXXXXXXXX on road so they dont pay hmc taxes Shouldn't be there should be on a car sale lot Against the PSPO In breach of the order - repeat offender

	<p>Was blocking vision at a place people and children cross the road. Made it difficult to see road signs.</p> <p>As above</p> <p>Several cars parked in the road near to a junction and causing an unnecessary obstruction of the highway.</p> <p>Distracting drivers and obstructing sight lines at junctions</p> <p>Because it was attracting people from outside the area to sell vehicles and the road side is not a car showroom</p>
In your view, is this kind of behaviour (selling vehicles on roadsides for commercial purposes) significant enough to justify a legal order and fines?	<p>Yes - 95%</p> <p>No – 5%</p>
Add further comments	<p>Selling of vehicles should be done from commercial premises not the side of the road. Especially from grass verges that are there for the enhancement of the area not as a vehicle sale office.</p> <p>They are competing with businesses who are legally selling from business premises.</p> <p>A legal order and fines are not an effective deterrent if not enforced. I frequently see cars 'for sale' in the same spot(s), always in full vision so as to gain maximum viewing of the 'goods', therefore clearly visible to enforcement officers</p> <p>On Wheelwright lane cars are parked near the school which adds to the danger to children</p> <p>Because of the school in Derwent Rd Bedworth the parking is bad enough. The fact that cars are being parked and sold on the road from number one Derwent Rd is very dangerous with restricted views on the corner</p> <p>why do people think they can do what they want, they should be fined not warned</p> <p>It's a matter of public safety, plus blocks access, causes hazards to others, parking on grass so can't be cut, attracts unwanted attention to areas. All parking on grass and</p>

	<p>pavements should be banned by all, especially those selling cars.</p> <p>21 cases? total waste of time funded by ever increasing council tax</p> <p>Cars for sale opposite Browns Pharmacy in Galley Common.</p> <p>We have wardens walk past every day but even if garage has cars on the double yellows they do nothing. Also repairing cars by the garage is done at roadside at times</p> <p>t's OK having laws but if they are not being enforced it is a farce start more rigid enforcement to make it a worthwhile deterrent</p> <p>It concerns me that some of the roadside cars that are being sold are profiteering from genuine buyers who reduce their price under pressure and the buyer then sells at a higher price. An elderly neighbour was duped in this way, he bowed out of pressure to sell his car at a reduced price and the next day it was for sale on the roadside for £1500 more than he got for it and are these road side sellers declaring their profits to the tax people</p> <p>i have got neighbour selling cars from home because you stopped selling on road and he works for nuneaton car sales doing business from home which was a quite cul-de-sac till he moved in</p> <p>No</p> <p>Keep it in place</p> <p>t does not create a level playing field. People were using the verges in place of proper business premises. It is a distraction for car drivers and a danger when people start looking at the cars on the side of the road.</p> <p>Without a legal order more and more people will use the roadside for displaying</p>
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	<p>vehicles for sale and they will continue to be more adventurous where they display the vehicles</p> <p>Previous comment applies here, too.</p> <p>If everyone puts their wares out for sale, they can look unkempt and ugly.</p> <p>We have had fatal accidents caused in village by poor visibility from parking</p> <p>If you want to run a motor sales business then do it from home or rent business premises.</p> <p>If you are selling cars you should do so from commercial premises or driveway for private sale</p> <p>I was told by a neighbour that this was in place. Have seen many cars parked on the road approaching the paper shop and flower shop, you can't see as you come around that bend due to all the cars parked from the Car Wash & Repairs they are doing there.</p> <p>If people want to sell cars on a commercial basis then they should find adequate premises.</p> <p>Decline in appearance of our borough making it look run down</p> <p>Ability to sell vehicles at the roadside for commercial purposes supports certain illegal and dishonest activities connected to the acquisition and disposal of vehicles</p> <p>Maintenance of kerbside grass cutters etc</p> <p>Distract drivers</p> <p>We live in a OAP complex and cars are sometimes left there for days on end occasionally moving then they are gone and other cars appear I believe they are either drug cars or sold on the internet Also on</p>
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	<p>chequers street there seems to be a lot of cars that are parked that people think are linked with the car wash I don't,t know if it's true but perhaps wants looking at and also any action needs to be continuous to put off a return I think the law does need changing to help councils and police</p>
Do you think the current level of enforcement (e.g. fines, warnings) is effective?	<p>Yes – 58% No – 42%</p>
Add further comments	<p>Even Warwickshire police don't deal with cars parked on paths blocking road .</p> <p>See 7 above</p> <p>I have noticed that roadside selling of cars has increased. Cars should be towed away and the seller will have to pay for daily storage and to get the car released or it's sent to auction or crushed.</p> <p>Needs to be higher to deter</p> <p>Car should be impounded or crushed</p> <p>They are effective measures, just need to ensure that they're fully enforced. Off Eastboro Way, Crowhill junction and into Bulkington things massively improved after it's implementation. Just seeing the odd one back again now. Need to continue with the order so it doesn't go back to how things were. Please extend the order and ensure that it's enforced to deter others.</p> <p>Warnings are not effective and fine amounts are obviously not enough to determine reoffending</p> <p>The law is not being enforced forcefully enough perhaps wheel clamping the cars or towing them away to enforce the laws .</p> <p>added them in question no 8</p> <p>I still see cars for sale on verges etc..</p> <p>It did improve when the PSPO came into force and makes it easy for action to be taken.</p>

	<p>Act quicker</p> <p>Must be consistently enforced</p> <p>It need to be enforced strictly and uniformly</p> <p>Since the introduction there has be been a sognificant reduction of vehicles being parked on the side of the roads in my locality</p> <p>We already have issues in borough with poor parking causing obstructions which has led to serious accidents in my village. Re-allowing sales cars to be parked would worsen this considerably</p> <p>Number of cars had reduced</p> <p>Not seen cars for sale since order put in place</p> <p>Need to be continued as helps keep area tidy</p> <p>It has reduced numbers</p> <p>The law needs changing all they do is move the vehicle the whole process has to start again introduce a bylaw</p>
Do you support renewing the PSPO for another 3 years with the same boundaries and conditions	<p>Yes – 93%</p> <p>No – 7%</p>
Please explain why you don't support it	<p>I support the PSPO if the boundaries and conditions are changed and the fines etc are increased and fully implemented.</p> <p>low priority</p> <p>I agree with renewing for further time if there is tougher enforcement & harsher penalties</p> <p>f the seller is in a small area or abit away from a bigger road and they have no through traffic to where they are then what's the harm we are still in a COST OF LIVING crisis so every little bit of support helps and if that means someone is selling a vehicle on the side of the road to raise some much</p>

	<p>needed funds to support their family, and looking to help another struggling family...</p> <p>Unnecessary</p> <p>I don,t know what they are If they can walk around taking numbers and acting on no tax no mot then great but if it means they can only leave the library to nip to the shops then no</p>
Any other comments	<p>Clamp,remove,fine.. If they don't pay crush.</p> <p>The current PSPO has had a considerable impact on roadside sales and should continue.</p> <p>Possibly extend to residencies, especially where obstruction of pavement / restriction of available parking spaces to private motorists exists</p> <p>Until I read the newspaper article I didn't know that it was illegal to sell vehicles on the roadside. I think for this legislation to be effective there needs to be some advertising eg: papers, billboards.</p> <p>enforce the decision and make an example of those who do it</p> <p>Please extend, and ensure it's enforced for all road users safety.</p> <p>look at more disruptive activities and focus effort there. eg anti social behaviour providing services for youths removing illegal gypsy sites</p> <p>The people who use the public roadside to sell and/or store the vehicles they mean to sell are causing severe frustration In the borough for residents.</p> <p>A lot of people selling these vehicles are doing it as a rip off business selling unroadworthy vehicles with no comebacks & also not paying relevant taxes to local authorities. It is not nice for areas causing a blight on neighbourhoods.</p>

	<p>Just get it stopped their is a time and place for selling cars and the roadside is neither of these.</p> <p>It gives Council power to act. Removal has been much more rapid since PSPO in effect. Perhaps once renewed it needs more publicity.</p> <p>Clamping and/or seizure of the vehicle should even be considered.</p> <p>I find the small sign advertising events more trouble some any dangerous than a parked car for sale on the side of the road as they are everywhere and when they have come past the date of the event they are left on the lamp-post or where ever they have been positioned... as they are designed to grab your attention and when they do drivers slow down to either read them of for passengers to take picture of the sign... at least with a car you can see what it is and if interested you can find an appropriate place to pull up and obtain the details regarding the car if you are interested.... plus all the sign for events look unsightly and I have seen some that are from a few years ago....</p> <p>Should be the same for abandoned vehicles</p> <p>Make more people aware they can do this. I wasnt aware. I have reported abandoned vehicles before</p> <p>We need things to enhance the neighbourhood, car sales bring the place down.</p> <p>It's working</p> <p>Parking on double yellow lines in the Village centre is also an urgent issue as nobody adheres to this rule and can be dangerous trying to reverse out of the proper parking space!</p>
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	<p>The current PSPO order appears to be working well so needs to be extended please.</p> <p>The concerns are whether people buying these vehicles have the same legal protection as buying from a proper car dealership. If these cars proved later to be unroadworthy, they could put lives at risk of the person buying the car & other road users. What comeback would these people have then?</p> <p>I believe cos very little is done it will always be a problem You hear of car blitzes in other councils but I have never seen one in the borough</p>
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**NUNEATON AND BEDWORTH BOROUGH COUNCIL
HIGHWAY VEHICLE SALES (COMMERCIAL) PUBLIC SPACE PROTECTION
ORDER 2022**

The Anti-social Behaviour, Crime and Policing Act 2014

Nuneaton and Bedworth Borough Council (in this order called “the Authority”) hereby makes the following Public Space Protection Order under Section 59 of the Anti-Social Behaviour Crime and Policing Act 2014 (“the Act”) and following consultation under section 72 of the Act.

1. The Order may be cited as the Nuneaton and Bedworth Borough Council Highway Vehicle Sales (Commercial) Public Space Protection Order 2022 (“the Order”).
2. The Order comes into force on 21st March 2022 and will remain in force for a period of 3 years unless varied or extended by the Authority under the Act.
3. The effect of the Order is to prohibit unauthorised non-domestic vehicle sales within the administrative area of Nuneaton and Bedworth Borough Council (“the Order Area”) as shown on the map attached at Appendix A, in accordance with the prohibitions listed below.

Prohibitions

1. **This Order prohibits any person** from parking and exposing for sale a motor vehicle, motorcycle, trailer, caravan or similar on any category A and B road shown in red on the plans attached at Appendix A within the Order Area;
2. **This Order prohibits any person** from parking and exposing for sale a motor vehicle, motorcycle, trailer, caravan or similar within 15 metres of a category C and D road, where it forms a junction with a category A or B road, at the locations indicated in yellow on the plans attached at Appendix A.
3. **This Order prohibits any person** from parking and exposing for sale a motor vehicle, motorcycle, trailer, caravan or similar on any part of a service road at the locations shown in blue on the plans attached at Appendix A.

For the purpose of this order “Person” includes an individual or body corporate selling the vehicles as part of a trade or business.

The Order does not apply to private domestic sales in the immediate vicinity of a persons property or within the curtilage of their property.

“exposing a motor vehicle, motorcycle, trailer, caravan or similar for sale” shall include, but not be limited to, any such vehicle displaying any sign, writing, symbol, telephone

numbers or similar advertising that the vehicle, cycle, trailer or caravan in question is available for purchase. The extent of roads covered by the order shall include all land maintained as part of the public highway such as grass verges, laybys and road traffic islands.

Offence

It is an offence for a person to do anything that the person is prohibited from doing by this Order unless

- a) he has reasonable excuse for failing to comply with this requirement; or
- b) The Authority has consented in writing generally or specifically or exempted any person from non-compliance with the prohibitions.

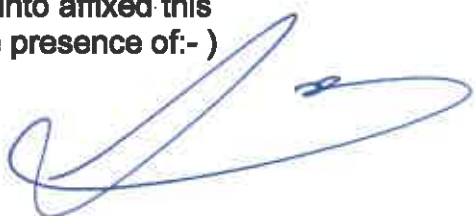
Penalty

A person who is guilty of an offence for failing to comply with this Order shall be liable on summary conviction to a fine not exceeding level 3 (£1000) on the standard scale.

Fixed Penalty Notices

An authorised person may issue a Fixed Penalty Notice not exceeding £100 to anyone they have reason to believe has committed an offence under this order.

The COMMON SEAL of the)
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Challenging the Order

Any "Interested party" which includes someone who lives in the restricted area or regularly works or visits it or the person who has been charged with failing to comply with the Order may within six weeks of the date of this make an application to the High Court, under Section 66 of the Act, on the grounds that:

- a) that the Authority did not have the power to include a particular prohibition or requirement in the Order (or by the variation)
- b) a requirement under Chapter 2 of the Act was not complied with in relation to the Order (or Variation).

AGENDA ITEM NO. 7

NUNEATON AND BEDWORTH BOROUGH COUNCIL

Report to: Cabinet

Date of Meeting: 10th September 2025

Subject: General Fund Budget Monitoring Quarter 1
2025/26

Portfolio: Resources & Central Services

Responsible Officer: Assistant Director - Finance

Corporate Plan – Theme: Your Council

Corporate Plan – Aim: Deliver continued forward financial planning
to safeguard the finances of the Council.

Ward Relevance: All

Forward Plan: Yes

Subject to Call-in: Yes

1. Purpose of report

- 1.1. To present the forecast revenue outturn position for the General Fund as at 30th June 2025 unless otherwise stated in the report.

2. Recommendations

- 2.1. That the forecast outturn position for the General Fund for 2025/26 be noted, with consideration given to key variances.

3. Body of report

- 3.1. Apart from Council housing, day-to-day revenue income and expenditure for Council services is accounted for through the General Fund. The net expenditure is financed through the Council's Core Spending Power which includes Council Tax, Retained Business Rates and other general Government Grants.

- 3.2. The revenue budget for 2025/26 was set as a net expenditure of £20,783,704 with core income and reserve contributions expected of £20,784,067 resulting in a balanced budget. Currently there are forecasted pressures and savings which are resulting in a miniscule variance to the approved budget.
- 3.3. A summary of the Council's budget and forecasted expenditure is contained in the following table with more detail included in Appendix 1.

	Forecast £	Approved Budget £	Variance £
Business & Regeneration	1,121,165	1,140,711	(19,546)
Resources and Central Services	7,883,918	8,066,268	(182,350)
Leisure, Communities and Health	5,192,976	4,993,829	199,147
Environment and Public Services	6,990,773	6,990,773	0
Housing	63,468	63,468	0
Planning and Enforcement	1,593,194	1,593,194	0
Portfolio Total	22,845,494	22,848,243	(2,749)
Other Operating Costs/Income	(2,234,414)	(2,243,354)	8,940
Core Funding	(20,605,282)	(20,605,282)	0
Total Surplus / Deficit	5,798	(393)	6,191

- 3.4. The key variances are included below with commentary:

	£'000
Loss of Income Claim from Pingles Closure	196
Reduced Lease Income from Investment Property	118
Additional Bank and Credit Card Charges	96
Treasury Consultancy	20
Additional Revenue Contribution to Capital	9
Vacancy savings (net of agency costs)	(289)
New Burdens funding	(95)
Additional Lease Charge Income from NABCEL	(52)
Other Variances	3
	6

Spend Pressures

- 3.5. With the steel works at the Pingles leisure centre being delayed there are additional revenue pressures as the council experiences higher loss of income claims coming from the leisure centre operator.

- 3.6. Due to vacant properties, this has resulted in anticipated reduced income from investment properties. Work is on-going to find occupiers to reduce the burden on the General Fund.
- 3.7. A review of bank and credit card charges is needed during the 2026/27 budget setting timetable with increased charges in relation to transactions.
- 3.8. External consultancy has been sought to review the Minimum Revenue Provision (MRP) and Capital Financing Requirement (CFR) for the council. This has resulted in additional costs but the review is funded from vacancy savings.
- 3.9. The installation of lighting columns at Attleborough Recreation Ground has caused a small overspend on the General Fund Capital Programme which will be funded via a revenue contribution to capital causing a small in-year pressure.

Savings

- 3.10. Vacancy savings primarily in Resources and Central Services and Business & Regeneration are offsetting agency costs.
- 3.11. Unbudgeted new burdens funding for costs incurred in relation to Welfare Reform for increases in housing benefit cases has been received which is causing a slight underspend on Resources and Central Services.
- 3.12. Changes post budget setting for 2025/26 has anticipated an increase in lease charges to NABCEL by NBBC resulting in more income from the arrangements.

4. Conclusion

- 4.1. Early pressures have been able to be mitigated through vacancy savings and additional income. The transformation programme is identifying longer term savings which will allow resources to be reallocated and assist with mitigating pressures.
- 4.2. Once the transformation programme is fully embedded this will be key to driving efficiencies across the Council which in turn will generate savings and income to ensure the Council remains financially viable.

5. Appendices

- 5.1. Appendix 1 – General Fund Forecast 2025/26

6. Background Papers

- 6.1. General Fund Revenue Budget 2025/26 reported February 2025

7. Report Writer Details:

Officer Job Title: Assistant Director - Finance

Officer Name: Liam Brown

Officer Email Address: liam.brown@nuneatonandbedworth.gov.uk

SUMMARY GENERAL FUND FORECAST OUTTURN
as at end of June 2025

	2025/26 Current Budget £	2025/26 Current Forecast £	2025/26 Forecast Variance £	Key Reason for Forecast Variance to Budget
Business & Regeneration	1,140,711	1,121,165	(19,546)	Vacancy Savings (net of agency) and additional lease charge income from NABCEL are slightly offset by reduced lease income from other investment properties.
Resources and Central Services	8,066,268	7,883,918	(182,350)	Vacancy savings (net of agency) and additional new burdens funding are offset by increased transaction charges and consultancy for MRP and CFR review.
Leisure, Communities and Health	4,993,829	5,192,976	199,147	Overspend primarily due to loss of income claims from Pingles Leisure Centre operator and minor variances.
Environment and Public Services	6,990,773	6,990,773	0	
Housing	63,468	63,468	0	
Planning and Enforcement	1,593,194	1,593,194	0	
Portfolio Total	22,848,243	22,845,494	(2,749)	
Central Provisions	433,416	433,416	0	
Depreciation & Impairment	(3,096,530)	(3,096,530)	0	
Contributions To/From Reserves	(1,435,806)	(1,435,806)	0	

Financing of Capital Expenditure	1,125,000	1,133,940	8,940	Additional contribution from revenue to capital for Attleborough lighting column works.
PWLB Premiums	21,120	21,120	0	
Investment Income	(741,320)	(741,320)	0	
Minimum Revenue Provision	662,811	662,811	0	
External Interest	966,740	966,740	0	
Total Council Net Expenditure	20,783,674	20,789,865	6,191	
Council Tax	(11,078,501)	(11,078,501)	0	
New Homes Bonus	(1,027,339)	(1,027,339)	0	
General Government Grants	(844,000)	(844,000)	0	
Business Rates Retention	(6,210,770)	(6,210,770)	0	
NDR Collection Fund (Surplus)/ Deficit	(1,506,079)	(1,506,079)	0	
Council Tax Collection Fund (Surplus)/ Deficit	(117,378)	(117,378)	0	
Total Funding	(20,784,067)	(20,784,067)	0	
(Surplus) / Deficit	(393)	5,798	6,191	

AGENDA ITEM NO. 8

NUNEATON AND BEDWORTH BOROUGH COUNCIL

Report to: Cabinet

Date of Meeting: 10th September 2025

Subject: Housing Revenue Account Budget Monitoring
Quarter 1 2025/26

Portfolio: Housing and Resources & Central Services

Responsible Officer: Assistant Director - Finance

Corporate Plan – Theme: Housing, Health and Communities and
Your Council.

Corporate Plan – Aim: Facilitate warm, safe, sustainable and
affordable housing.
Deliver continued forward financial planning
to safeguard the finances of the Council.

Ward Relevance: All

Public or Private: Public

Forward Plan: Yes

Subject to Call-in: Yes

1. Purpose of report

- 1.1. To present the forecast revenue outturn position for the Housing Revenue Account (HRA) as at 30th June 2025 unless otherwise stated in the report.

2. Recommendations

- 2.1. That the forecast outturn position for the HRA for 2025/26 be noted, with consideration given to key variances.

3. Body of report

- 3.1. The Council is required to account separately for income and expenditure in providing council housing.
- 3.2. The revenue budget for 2025/26 was set as a net expenditure of £0. The Council is currently predicting net surplus of £353,941 which is an underspend position.
- 3.3. A summary of the HRA's budget and forecasted expenditure is contained in the following table with more detail included in Appendix 1.

	Forecast £	Approved Budget £	Variance £
Income	(32,069,705)	(32,069,705)	0
Supervision & Management	11,553,205	11,920,632	(367,427)
Repairs & Maintenance	6,982,142	7,005,910	(23,768)
Capital Financing Costs	11,798,496	11,798,496	0
Appropriations	1,381,921	1,344,667	37,254
Other Operating Costs/Income	0	0	0
Total	(353,941)	(0)	(353,941)

- 3.4. The key variances are included below with commentary:

	£'000
Increase costs for general repairs due to volume	60
Additional costs for Scaffolding to conduct repairs	45
Additional Revenue contribution to Capital	37
Increase in repairs for void properties	19
Additional Utility costs	5
Vacancy savings (net of agency costs)	(520)
	(354)

Spend Pressures

- 3.5. The volume of general repairs, together with the analysis of expenditure to date, indicates that increased costs are anticipated during 2025/26. In addition, scaffolding costs have risen as a consequential effect of this heightened demand.
- 3.6. Repair costs for void properties are expected to exceed the budget, driven by the increased number of voids becoming available and the requirement to complete works prior to re-occupying.

- 3.7. A need to fund fire remedial works has required additional revenue contributions to capital to finance the expenditure.
- 3.8. Small overspends on utility costs due to backlog of invoices received.

Savings

- 3.9. Anticipated vacancy savings are offsetting overspends within the Housing Revenue Account, with Capital Projects, Customer Accounts, Property Services and Reactive Repairs all currently carrying vacancies.

4. Conclusion

- 4.1. Spend pressures arising from repair issues are impacting day-to-day operation of the HRA, as reliance on vacancy savings to offset overspends is not sustainable long-term.
- 4.2. A review of the HRA Business Plan is due to begin which will lay out future plans for income generation and cost mitigation. Due to the pressure being faced during 2025/26, the profile of expenditure is likely to alter. When finalised, the Business Plan will be presented to Cabinet.

5. Appendices

- 5.1. Appendix 1 – HRA Forecast 2025/26

6. Background papers

- 6.1. Housing Revenue Account Budget 2025/26 - Cabinet February 2025

7. Report Writer Details:

Officer Job Title: Assistant Director - Finance

Officer Name: Liam Brown

Officer Email Address: liam.brown@nuneatonandbedworth.gov.uk

HRA FORECAST OUTTURN
as at end of June 2025

Service	2025/26 Budget £	2025/26 Forecast £	2025/26 Variance £	Comments
HRA General Expenses	4,686,080	4,526,080	(160,000)	Vacancy Savings on Customer Accounts team.
HRA Repairs Management	2,107,320	1,844,673	(262,647)	Vacancy Savings on Capital Projects and Property Services teams.
Resident Involvement	48,660	48,660	0	
Debt Management Costs	220,274	220,274	0	
Increase in bad debt provision	485,360	485,360	0	
HRA share of Corporate and Democratic Core	0	0	0	
HRA share of non-distributed costs	0	0	0	
Housing System	242,000	344,220	102,220	Overspend due to salaries being moved to the correct cost centre (offset by vacancy savings on other services).
Development Strategy	217,490	215,490	(2,000)	Minor salary savings.
SUPERVISION & MANAGEMENT - GENERAL	8,007,184	7,684,757	(322,427)	
HRA Special Expenses	109,388	114,388	5,000	Additional Utility costs due to a backlog of invoices received.
Warden Assisted Schemes	2,556,047	2,506,047	(50,000)	Salary savings on the Independent Living team.
Homeless Hostels	64,698	64,698	0	
Spitalfields House - Bedworth	71,165	71,165	0	
ST Benedicts House	58,661	58,661	0	
Other Housing Schemes	654,544	654,544	0	

Grounds Maintenance	398,945	398,945	0	
SUPERVISION & MANAGEMENT - SPECIAL	3,913,448	3,868,448	(45,000)	
Reactive Repairs	2,662,430	2,612,067	(50,363)	Vacancy savings for quarter 1 with most posts expecting to be filled in the near future.
Call Out	87,120	84,093	(3,027)	Minor salary savings.
R. + M. - Dwellings	344,000	389,000	45,000	Increased costs for scaffolding contractors.
R. + M. - Estate Management	24,000	24,000	0	
Asbestos	275,000	275,000	0	
R. + M. - Homeless Hostels	7,460	7,460	0	
R. + M. - Shops & Other Co.	30,000	30,000	0	
Planned Works - Outside Contractors	2,356,440	2,416,440	60,000	Additional expenditure expected for general repairs based on the current level of spend.
Water & Energy Service Outside Contracts	464,500	464,500	0	
R + M - Voids	754,960	679,582	(75,378)	Vacancy savings are partially mitigated by increased costs for void repairs.
REPAIRS & MAINTENANCE	7,005,910	6,982,142	(23,768)	
Depreciation	9,836,379	9,836,379	0	
Interest Payable	1,962,117	1,962,117	0	
CAPITAL FINANCING COSTS	11,798,496	11,798,496	0	
Dwelling Rents H.R.A	(29,146,000)	(29,146,000)	0	
Interest Receivable	(118,680)	(118,680)	0	
Non-Dwelling Rents	(590,038)	(590,038)	0	
Other Income - Independent Living Schemes	(1,502,973)	(1,502,973)	0	
Other Income - General Purpose Schemes	(690,014)	(690,014)	0	
Other Income - Rechargeable Repairs	(22,000)	(22,000)	0	
INCOME	(32,069,705)	(32,069,705)	0	
Appropriations to / (from) MRR	368,870	368,870	0	

Employee Benefits	354,716	354,716	0	
Capital Expenditure funded by HRA (CERA)	821,081	858,335	37,254	Additional contribution to capital from revenue for fire remedial works.
Appropriations to/ (from) Revenue Reserves	(200,000)	(200,000)	0	
APPROPRIATIONS	1,344,667	1,381,921	37,254	
Total HRA (Surplus) / Deficit	(0)	(353,941)	(353,941)	

AGENDA ITEM NO. 9

NUNEATON AND BEDWORTH BOROUGH COUNCIL

Report to: Cabinet

Date of Meeting: 10th September 2025

Subject: Capital Monitoring Quarter 1

Portfolio: Resources & Central Services

Responsible Officer: Assistant Director - Finance

Corporate Plan – Theme: Your Council

Corporate Plan – Aim: Deliver continued forward financial planning
to safeguard the finances of the Council.

Ward Relevance: All

Forward Plan: Yes

Subject to Call-in: Yes

1. Purpose of report

- 1.1. To update on the Council's Q1 forecasted outturn position on capital expenditure for both the General Fund and Housing Revenue Account (HRA).

2. Recommendations

- 2.1. To consider the Q1 forecasted capital outturn position for 2025/26 for the General Fund and HRA.
- 2.2. To approve and recommend to Council, the updates to the 2025/26 Capital Budget under point 5 within the report.
- 2.3. To give delegated authority to the Strategic Director for Place and Economy in consultation with the Portfolio Holder for Business and Regeneration to liaise with the Ministry of Housing, Communities and Local Government to re-allocate funding to Bridge to Living.

3. Background

- 3.1. Nuneaton and Bedworth Borough Council has a large capital programme to provide community value and improve facilities. The Q1 outturn position for 2025/26 updates on how the programme is progressing.

4. Body of report

- 4.1. The Council's capital programme covers many projects for both the General Fund and Housing Revenue Account.
- 4.2. General Fund projects are developed in line with strategies reported to Cabinet/Council and are funded through Section 106 developer contributions, grant funding (from the Government and other external providers), internal and external borrowing plus capital receipts generated through asset sales.
- 4.3. HRA projects are mainly for refurbishment of council houses, disabled adaptations to council housing plus new build. They are funded from HRA reserves, capital receipts from Right to Buy plus grant income.
- 4.4. The capital budget for 2025/26 of £56,918,282 was approved in February 2025 with further updates being approved July 2025, resulting in the current budget £68,928,166.
- 4.5. A summary of the General Fund and HRA forecasted expenditure versus budget is below alongside financing of the programme with further detail included in Appendix 1.

	Approved Budget	Forecast Actual	Variance
	£	£	£
Business & Regeneration	18,137,820	18,137,820	0
Resources and Central Services	347,826	347,826	0
Leisure, Communities and Health	23,452,974	23,461,914	8,940
Environment and Public Services	0	0	0
Housing	8,899,027	8,899,027	0
Planning and Enforcement	0	0	0
Capital General	50,000	50,000	0
General Fund	50,887,647	50,896,587	8,940
HRA	18,040,519	18,077,773	37,254

Total	68,928,166	68,974,360	46,194
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General Fund

- 4.6. A small variance is expected due to installing lighting columns at Attleborough recreation grounds which will be financed through a contribution from revenue.
- 4.7. All other General Fund projects are expected to be on target for 2025/26.

HRA

- 4.8. The capital budget for the HRA was approved as £15,869,662 in February 2025 with further updates being approved in July 2025, resulting in the current budget £18,040,519.
- 4.9. Management of the HRA capital programme is based on scheduled works and progression of new build and acquisition targets. The budget as a whole is utilised by need of the customer and the most efficient use of resources to ensure value for money and will therefore fluctuate against the initial forecasted expenditure by line in any one year.
- 4.10. The variance against the budget is in relation to fire remedial works needing to be completed due to 2 fire instances. This variance is financed by a contribution from revenue.

Capital Reserves

- 4.11. Reserves are held by the Council for capital purposes either generated through sales of assets, setting aside sums from underspends or receipts of grants for capital purposes.
- 4.12. The Council's capital reserve position at the end of March 2025 is as follows.

	2024/25 £
Capital Receipts	622,011
Capital Grants	15,112,116
Earmarked Reserves	3,338,937
GF Total	19,073,064
Capital Receipts	1,532,667
1-4-1 Receipts	3,670,289
Earmarked Capital	3,773,387
Major Repairs Reserve	1,830,421

HRA Total	10,806,764
Total Capital Resources	29,879,828

- 4.13. Capital reserves are allocated against specific projects with no residual unallocated amount available. This poses risks to any movement in the projected capital expenditure as there is nothing available to cover any fluctuations in expenditure.

5. Budget Updates

- 5.1. Funding was originally sourced to complete works on Corporation Street and Wheat Street junction via the Pathfinder Programme. The Council are no longer contributing to these projects and the County Council are progressing this alleviates the funding to mitigate the pressures being faced when costing out the Bridge to Living (BTL) project it is proposed for £500k of this money to be re-allocated to the BTL project. Before going ahead approval will need to be sort via MHCLG by the Strategic Director for Place and Economy.
- 5.2. Following approval of a business case for building works on the Town Hall to alleviate office space for external organisations to rent. There is a requirement to add a new project and budget of £60,450 to the capital programme to deliver this project.

6. Conclusion

- 6.1. The capital programme is fully funded in its present form. The biggest risks to the Council are inflation, price increases for building supplies plus any delays which could occur result in funding being withdrawn.
- 6.2. Adjustments to the programme in light of the difficulties around cost and delivery will be reported to Cabinet but projects are continually under review for viability. Interest rates on projects where prudential borrowing is required will be carefully assessed for affordability prior to progressing.

7. Appendices

- 7.1. Appendix 1 – Quarter 1 Forecast General Fund Capital Outturn 2025/26
- 7.2. Appendix 2 – Quarter 1 Forecast Housing Revenue Account Capital Outturn 2025/26

8. Background papers

- 8.1. Capital Budget 2025/26 reported February 2025
- 8.2. Capital Outturn 2024/25 reported July 2025

9. Report Writer Details:

Officer Job Title: Assistant Director - Finance

Officer Name: Liam Brown

Officer Email Address: liam.brown@nuneatonandbedworth.gov.uk

Appendix 1

GENERAL FUND CAPITAL MONITORING AS AT JUNE 2025					
Project	Approved Budget	Current Forecast	Forecast Variance	Re-profiled Budget	Comments
Grayson Place	13,782,229	13,782,229	0	0	
Bridge to Living	659,602	659,602	0	0	
Parks Revival	1,605,307	1,605,307	0	0	
George Eliot Visitor Centre	222,500	222,500	0	0	
The Saints	12,812	12,812	0	0	
Corporation Street / Queens Road Junction	390,000	390,000	0	0	Funding to be re-allocated to Bridge to Living
Wheat Street Junction	390,000	390,000	0	0	Funding to be re-allocated to Bridge to Living
E-mobility Hub	250,000	250,000	0	0	
Bedworth Market	669,664	669,664	0	0	
Car Park Ticket Machines	155,706	155,706	0	0	
Business & Regeneration	18,137,820	18,137,820	0	0	
ICT Strategy Programme	100,000	100,000	0	0	
Camp Hill	200,000	200,000	0	0	
Planning & Land Charges Software (IDOX)	47,826	47,826	0	0	
Resources and Central Services	347,826	347,826	0	0	
Bedworth Physical Activity Hub (BPAH)	17,380,376	17,380,376	0	0	
Pingles LC Decarbonisation	2,180,791	2,180,791	0	0	
Pingles External Steel Columns	276,756	276,756	0	0	
Sandon/Weddington Cycleway	238,494	238,494	0	0	

Coronation Walk Footpath/Cycleway	242,413	242,413	0	0	
Clovelly Way Footpath	31,675	31,675	0	0	
Lilleburne Play Area	26,448	26,448	0	0	
Bermuda Balancing Lake	19,835	19,835	0	0	
Leisure Strategy	106,008	106,008	0	0	
Marleborough Road Community Park	23,460	23,460	0	0	
Sorrell Road Community Park	63,630	63,630	0	0	
Attleborough Rec	0	8,940	8,940	0	Installation of lighting columns to be funded by revenue contributions.
Pauls Land Pavillion	10,500	10,500	0	0	
Sandon Park/Jack Whetstone Pavillion	26,859	26,859	0	0	
Cemetery Works	24,611	24,611	0	0	
Community Centre Grants	73,017	73,017	0	0	
Buttermere Recreation Ground Redevelopment	22,100	22,100	0	0	
Environment Bill Food Waste Grant	981,000	981,000	0	0	
Major Repairs	411,460	411,460	0	0	
Vehicle & Plant Replacement	1,313,541	1,313,541	0	0	
Leisure, Communities and Health	23,452,974	23,461,914	8,940	0	
Empty Homes Works in Default	40,000	40,000	0	0	
Disabled Facilities Grants - HEART	6,359,027	6,359,027	0	0	
Empty Property Loans	100,000	100,000	0	0	
Boundary Paddock - Utility Block	100,000	100,000	0	0	
Warm Homes Local Grant	2,300,000	2,300,000	0	0	
Housing	8,899,027	8,899,027	0	0	
Capital: General	50,000	50,000	0	0	
TOTAL GENERAL FUND	50,887,647	50,896,587	8,940	0	

HOUSING REVENUE ACCOUNT CAPITAL MONITORING
AS AT JUNE 2025

Project	Approved Budget	Current Forecast	Forecast Variance	2026/27 Re-profiled Budget	Comments
Decent Homes	1,199,000	1,199,000	0	0	
Roof Coverings/Modifications	1,500,000	1,500,000	0	0	
Windows & Doors	764,451	764,451	0	0	
Door Entry Scheme	12,375	12,375	0	0	
Shops Improvements	50,000	50,000	0	0	
New Properties (Construction)	5,562,347	5,562,347	0	0	
Byford Court - Rebuild	44,803	44,803	0	0	
Fire Safety Works	2,288,833	2,288,833	0	0	
Cleaver Gardens	120,000	120,000	0	0	
Electric Storage Heating	80,000	80,000	0	0	
External Areas for Improvements	130,093	130,093	0	0	
Road Surfacing	25,000	25,000	0	0	
Drainage Renewals	12,940	12,940	0	0	
Balconies and Balustrades	18,352	18,352	0	0	
External Fabric	304,843	304,843	0	0	
EPC Programme	70,000	70,000	0	0	
Concrete/Structural Repairs	402,188	402,188	0	0	
Level Access Showers	530,888	530,888	0	0	

Aids & Adaptations	950,000	950,000	0	0	
Central Heating	950,000	950,000	0	0	
Garages	25,000	25,000	0	0	
Slabs to Tarmac	130,356	130,356	0	0	
Lift Renewal Works	100,000	100,000	0	0	
District Heating Upgrade Works	50,000	50,000	0	0	
PIR Electrical Works (Sheltered Housing & Communal)	450,000	450,000	0	0	
Voids	1,113,750	1,113,750	0	0	
EWI	755,300	755,300	0	0	
Housing Management System	200,000	200,000	0	0	
Contingency	200,000	200,000	0	0	
Fire Damage Properties	0	37,254	37,254	0	
				0	
Total HRA	18,040,519	18,077,773	37,254		